

POL

27-9

BIAFRA-NIGERIA

7/10/69

Systematic declassification review of material in this folder
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3/18/96

RSV
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The remaining material was declassified as of that date.

0759

DECLASSIFIED
Authority VND959503
By MV NARA Date 10/5/05



48
Department of State *Pal 27-9 Biafra - Nigeria*
TELEGRAM

CONFIDENTIAL 308

PAGE 01 LAGOS 06301 112223Z

88
ACTION AF 18

INFO OCT 01, EUR 17, IO 13, CCO 00, SSO 00, NSCE 00, USIE 00, CIAE 00,
DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02,
SS 20, SR 01, ORM 03, SCS 04, SCA 01, AID 28, UCF 05, UPW 01, RSR 01,

146 W

064679

O P 111946Z JUL 69 ZFF-4
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC IMMEDIATE 7755
INFO USMISSION GENEVA PRIORITY
AMEMBASSY LONDON
USMISSION USUN

C O N F I D E N T I A L LAGOS 6301

SUBJECT: NIGERIAN RELIEF--NAVILLE'S TALKS WITH FMG

1. AMBASSADOR, ACCOMPANIED BY A/DCM MET WITH NAVILLE AT NAVILLE'S REQUEST AT 4:30 THIS AFTERNOON AND NAVILLE FILLED HIM IN ON STATUS TALKS WITH FMG. NAVILLE MET FOUR HOURS YESTERDAY WITH OMO-BARE AND ENAHORO, SAW GOWON AT 11:00 THIS MORNING, MET WITH ADEMOLA IN EARLY AFTERNOON AND HIS ASSISTANTS MET WITH OMO-BARE THIS AFTERNOON. ANOTHER MEETING SCHEDULED FOR 9:00 TOMORROW IN WHICH NIGERIAN RED CROSS (NRC) ASKED PARTICIPATE FOR FIRST TIME. NAVILLE APPEARS SINCERE, DEDICATED AND TO HAVE A GOOD TOUCH THUS FAR WITH THE NIGERIANS. HE APPEARS TO HAVE HIT IT OFF VERY WELL WITH GENERAL GOWON AND WHILE TALKS THUS FAR HAVE NOT PRODUCED CONCRETE RESULTS, THEY ARE PRODUCING A BETTER UNDERSTANDING ON PART OF ICRC OF NIGERIAN PROBLEM AND ON PART OF FMG OF THE COMPLICATIONS AND DIFFICULTIES INVOLVED IN TAKING OVER FROM ICRC.

2. NAVILLE DESCRIBED MISSION AS (1) TO SEE AND UNDERSTAND SITUATION AT FIRST HAND; (2) TO REBUILD CONFIDENCE OF FMG AND ICRC; (3) TO EXAMINE PROBLEMS ASSOCIATED WITH TRANSFER ICRC RESPONSIBILITIES TO REHABILITATION COMMISSION; (4) AND

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TO EXPLORE POSSIBILITIES DAYLIGHT FLIGHTS OR OTHER RELIEF ROUTES TO "BIAFRA". HE MADE CLEAR AT OUTSET THAT ICRC DOES NOT CONTEST RIGHT FMG TAKE ITS DECISION BUT FELT DECISION MIGHT HAVE BEEN SOMEWHAT HASTY AND FEARED THAT COMPELLING IMMEDIATE DEPARTURE ICRC WOULD LEAD TO DISASTERIOUS BREAK IN RELIEF CHAIN. ICRC WAS PREPARED HAND OVER RESPONSIBILITY IMMEDIATELY BUT HOPED IN INTEREST THOSE NEEDING RELIEF THAT HANDOVER COULD THROUGH WELL-PLANNED PROGRAM. USING WHAT HE DESCRIBED AS JUDO TECHNIQUE, HE SUGGESTED ICRC PREPARED WITHDRAW BY JULY 20 AND RAISED QUESTION AS TO HOW NIGERIANS PLAN HANDLE CURRENT ICRC CONTRACTS WITH OVER 1,000 NIGERIANS, SHIP CONTRACTS, ETC. ALSO POINTED OUT ICRC HAD NECESSARILY STOPPED FUND RAISING LIGHT FMG DECISION SINCE COULD NOT ASK FOR FUNDS WITHOUT ASSURING DONORS VRF ICRC RESPONSIBILITY AND CONTROL. HIS PRESENTATION CLEARLY HAD TELLING EFFECT. AND NAVILLE FELT OMO-BARE COMPLETELY PANICKED AT PROSPECT ASSUMING RESPONSIBILITY BUT AT SAME TIME FEARFUL OF ENAHORO. ONLY VAGUE ANSWER GIVEN WHEN NAVILLE ASKED ABOUT ROLE OF NRC.

3. RE DAYLIGHT FLIGHTS, FMG CONFIRMED CONDITIONS LAID DOWN, APPEARED AGREE TO SANTA ISABEL AND COTONOU AS EXTERNAL BASES BUT REQUIRED LANDING LAGOS AND CONTROL THROUGH AIR CORRIDOR TO ULI. NAVILLE WONDERED WHETHER OJUKWU WOULD AGREE TO A LANDING ON NIGERIAN TERRITORY BUT POINTED OUT HIS CONCERN WAS PRIMARILY TWO-FOLD: (1) TREMENDOUSLY INCREASED COSTS AND LOWERING OF EFFICIENCY IF PLANES HAD TO STOP FOR INSPECTION LAGOS (THIS PARTICULARLY TRUE OF SANTA ISABEL FLIGHTS WHERE ESTIMATED COSTS TO BE FOUR TO FIVE TIMES AND NUMBER OF FLIGHTS REDUCED FROM FOUR TO ONE PER DAY). WITH PUBLIC OPINION TIRING OF NIGERIAN RELIEF OPERATION, IT WAS BECOMING INCREASINGLY DIFFICULT TO ESTABLISH PROGRAM ACCEPTABLE TO CONTRIBUTORS: (2) HE FORESAW REAL DIFFICULTIES IF LAGOS AS CAPITAL NIGERIA INVOLVED IN WAR WERE TO HAVE DAILY, HIGHLY VISIBLE AIR BRIDGE OF RELIEF TO THE ENEMY. HE DOES NOT BELIEVE FMG HAS THOUGHT THIS PROBLEM THROUGH AND FEELS THAT SUCH MASSIVE RELIEF OPERATION IN CAPITAL MIGHT ENDANGER FMG. RE NEED TO CONSULT WITH OJUKWU, GOWON TOLD NAVILLE HE HAD NO OBJECTION NAVILLE'S GOING TO BIAFRA.

4. NAVILLE ASKED GOWON AS FAVOR TO AUTHORIZE LIMITED

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NUMBER OF NIGHT

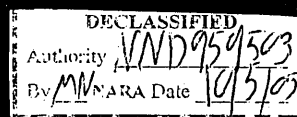
FLIGHTS FOR LIMITED PERIOD TO "BIAFRA"
IN ORDER CONTACT ICRC PERSONNEL AND EVACUATE THOSE WHOSE
CONTRACTS EXPIRED. HE POINTED OUT IF NOT ALLOWED TO SEND
A MINIMUM OF RELIEF (FOOD AND MEDICAL) ICRC BE OBLIGED CLOSE
RELIEF CENTERS IN REBEL AREA THUS WIPING OUT ORGANIZATION
WHICH WOULD RENDER NEGOTIATION FOR RELIEF ROUTES USELESS
AND DEPRIVE FMG OF EXISTING RELIEF ORGANIZATION SHOULD REBEL
RESISTANCE COLLAPSE. HE ALSO ASKED PERMISSION CARRY
ON THESE LIMITED FLIGHTS, MEDICAL SUPPLIES, PARTICULARLY
VACCINES, FOR PREVENTION EPIDEMICS. HE SAID IN MAKING
REQUEST OF GOWON HE MADE CLEAR HE WAS DOING SO BUT WITH
NO RPT NO SYMPATHY FOR NIGHT FLIGHTS PER SE, WHICH
WERE EXTREMELY COSTLY AND BECAME CONFUSED WITH OTHER
NIGHT FLIGHTS. HOWEVER, OTHER SYSTEMS TOOK TIME TO
ORGANIZE AND NIGHT FLIGHTS FOR EMERGENCY PERIOD WOULD
BE ABANDONED AS SOON AS OTHER SYSTEM ESTABLISHED. MEANTIME
THEY ONLY FEASIBLE MEANS MEETING REQUIREMENTS CITED ABOVE.
GOWON LISTENED AND NAVILLE FEELS HIS RATIONALE HAD AN IMPACT.
HE WILL MEET TOMORROW WITH ENAHORO WHO GOWON SAID MAY HAVE
AN ANSWER FOR HIM.

5. IN AFTERNOON SESSION BETWEEN ICRC DEL BIGNAMI AND FMG'S
OMO-BARE CONSIDERABLE DISCUSSION TOOK PLACE OF TECHNICAL DETAILS
ON TRANSFER. POINT MADE BY ICRC THAT PROPER ORGANIZATION TO
ACCEPT TRANSFER WOULD BE NIGERIAN RED CROSS TO WHICH OMO-BARE
APPEARED SYMPATHETIC. OMO-BARE CLEARLY CONCERNED WITH PROBLEM
HE FACED AND INDICATED HE WOULD LIKE KEEP NUMBER OF ICRC
PEOPLE. CHIEF JUSTICE ADEMOLA, PRESIDENT NRC, RECEIVED
LETTER INVITING HIM ATTEND SATURDAY 9:00 MEETING WHILE
NAVILLE VISITING WITH HIM. ADEMOLA DECIDED TO SEND CHIEF
OJO, CHAIRMAN NRC, INSTEAD. IN CONVERSATION WITH
ADEMOLA HE INDICATED TO NAVILLE THAT IF FMG AUTHORIZED ICRC
MAKE TRANSFER TO NRC THIS SHOULD BE ACCOMPLISHED IN
TWO-MONTH PERIOD. THE AMBASSADOR SUGGESTED THAT ICRC
LOOK AT THE TWO-MONTH PERIOD AS TARGET SINCE THERE INEVITABLE
DELAYS, A POINT NAVILLE ACCEPTED.

6. IN DISCUSSING INSPECTION DAY LIGHT, NAVILLE EMPHASIZED
THAT ICRC TOOK GRAVE RISK OF ESTABLISHING PRECEDENT BY
PERMITTING INSPECTION OF ICRC OPERATION SINCE ICRC IS
THE RPT THE NEUTRAL ORGANIZATION WHOSE INTEGRITY SHOULD

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BE UNQUESTIONED. NEVERTHELESS, HE WAS PREPARED TO LET
NIGERIANS CHOOSE PEOPLE TO INSPECT CARGO AND TO PUT
NEUTRAL OBSERVERS ABOARD PLANES IF NECESSARY.

7. NAVILLE BRIEFING SELECT GROUP AMBASSADORS FROM
PRINCIPAL DONORS TO RELIEF OPERATION THIS EVENING AND WILL
BE, HE SAID, SAYING ESSENTIALLY WHAT HE TOLD US THIS AFTERNOON.
GP-3 MATHEWS

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By	MMNARA Date 10/5/05

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POL 27-9 BIAFRA-NIGERIA



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PAGE 01 LAGOS 06292 111844Z

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07,

L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, UPW 01,

AID 28, SCS 04, SCA 01, SR 01, FORM 03, RSR 01, 152 W
063150

P 111739Z JUL 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 7751

C O N F I D E N T I A L LAGOS 6292

SUBJECT: NIGERIAN RELIEF - CROSS RIVER

REF: A) STATE 108204; B) STATE 114394

FOR U/CF - AMBASSADOR FERGUSON

POL 27-9 BIAFRA-NIGERIA

1. IN VIEW SUBSEQUENT DEVELOPMENTS, PROPOSE REVERSE LETTER TO
ARIKPO AS FOLLOWS:

2. DELETE FIRST SENTENCE AND INTRODUCTORY PHRASE
SECOND SENTENCE SO LETTER BEGINS QUOTE: ON JUNE 18, I
RECEIVED A LETTER FROM THE BIAFRAN SPECIAL REPRESENTATIVE
IN NEW YORK, STATING THAT HIS AUTHORITIES ACCEPTED THE
NEW RELIEF ROUTE. UNQUOTE. REMAINDER PARAGRAPH ONE
UNCHANGED. DELETE IN ENTIRETY PARA 2 DEALING WITH
EMERGENCY CHARACTER OF OPERATION. REMAINDER OF LETTER
UNCHANGED WITH EXCEPTION DELETION OF COMPLEMENTARY LAST
PARAGRAPH AS REQUESTED STATE 108230.

3. IF PROPOSED CHANGED SATISFACTORY, SHALL DELIVER
LETTER TO ARIKPO JULY 14 OR 15 UNLESS YOU THINK IT
BETTER COMBINE WITH FOLLOW-UP LETTER YOU NOW CONTEMPLATING.
GP-4 MATHEWS

LAGOS 6292

7/14/69

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Authority: VIND 959503
By: MVA Date: 10/5/05

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POL 27-9 BIAFRA-NIGERIA

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
☐ CHARGE TO

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Classification

115326

39 B

11 JUL 69 22 21Z

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Origin

ACTION: Amembassy LAGOS

Info

INFO: Amembassy LONDON
PARIS
US MISSION GENEVA
USUN
Amconsul IBADAN
KADUNA

SUBJ: Nigeria Press Summary

Following is substance editorial headed Biafra is starving its own people appearing in WashPost July 11:

QUOTE The assumption of those who have wanted get food and medicine into beleaguered Biafra is that secessionist regime's leadership wished to keep its people alive. Incredibly, there is reason to question that assumption. Last week Nigerian officials, contending that starvation was legitimate instrument of war, ordered an end to direct relief flights to Biafran rebels. Under widespread protests which this policy unleashed, Nigeria relented and decided instead permit daytime mercy flights, with neutral inspection cargo on its own territory--this to screen out arms. But now Biafra has rejected those flights.

QTE To Biafra, or at least Colonel Ojukwu, it better to spurn relief than accept it at Nigeria's hands--that is what the secession effort is all about. But to Americans and others with only humanitarian interest, overarching fact is that Biafra is denying available sustenance to its own people, evidently in hope that spectacle their suffering will impel foreigners to impose political

Drafted by:

AF/P:RLPerkins:mb 7/11/69

Tel. Ext. 2105

Telegraphic transmission and classification approved by:

AF/W - Mr. Melbourne

Clearances:

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Classification

FORM 8-65 DS-322

0765

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Authority: VMD 954503
By: MNA Date: 10/5/03

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
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ACTION: Tel to Amemb LAGOS , Page 2

Info:

restraints upon Nigeria. This stand puts world humanitarian ~~xxxxx~~ community in impossible bind. That community has clear obligation bring relief to Biafra's door, but it cannot force its way in.

QTE To stave off threat of further mass starvation, Biafra must accept relief offered it. Starvation does not become acceptable instrument of war merely because it implored by a desperate leadership on its own helpless people. UNQTE

END

ROGERS

Drafted by:

Tel. Ext.

Telegraphic transmission and

classification approved by:

Clearances:

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Classification

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0766

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Authority: VIND 954/503
By: MVA/ARA Date: 10/5/03



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POL 27-9 BIAFRA-NIGERIA

INDICATE:

☐ COLLECT☐ CHARGE TO

DISTRIBUTION

ACTION: Amembassy, PARIS PRIORITY

INFO: Amembassy, ROME
US Mission, GENEVA
Amembassy, OTTAWA
Amembassy, LONDON
Amembassy, ADDIS ABABA

STATE

SUBJECT: Nigerian Relief

REFTEL: Paris 7293

Request Embassy inform Quai that Ambassador Ferguson is tentatively planning another visit to several European capitals on relief matters. In view earlier French interest in a visit by him (Paris 7293) and recent French statement (Paris 10031) he would be glad to stop in Paris for talks. As of now dates of July 21-23 would best fit his program. Department considers that talks should be at appropriately high level and should be kept as quiet as possible.

END

DRAFTED BY: <i>hsk</i> U/CFS: GShott/AF:CRMdore	DRAFTING DATE 7/10/69	TEL. EXT. 6215	APPROVED BY: <i>hsk</i> ROGERS U/CF - CCFerguson, Jr.
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CLEARANCES:

EUR/FEX - *hsk* resca

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FORM DS-322
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Authority: VND 954503
By: MVA Date: 10/5/05

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INDICATE:
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POL 27-9 BIAPRA -

NIGERIA 1013

B

DISTRIBUTION

ACTION: Amembassy Geneva

PRIORITY 11 JUL 69 07 34Z

STATE: _____

TO: Harvey Guttman

Urgent you return Washington, D.C. to confer U/CF
concerning financial data gathered and other matters.

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ROGERS

DRAFTED BY: U/CF: GThomas Jr. *Gas*
DRAFTING DATE: 7/10/69 TEL. EXT. 8784 APPROVED BY: (By Phone in substance
U/CF: CCFerguson, Jr. CCF/SF
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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 GENEVA 02441 111639Z

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ACTION AF 18

INFO OCT 01, IO 13, EUR 17, UCF 05, UPW 01, AID 28, SR 01, ORM 03, SCS 04,

SCA 01, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,

P 04, RSC 01, SP 02, SS 20, USIA 12, RSR 01, 158 W
----- 061933

R 111543Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2131
INFO AMEMBASSY LAGOS

LIMITED OFFICIAL USE GENEVA 2441

SUBJECT NIGERIA-LSM

REFERENCE TELECON GUTMAN--THOMAS 7/10 11:45 P.M.

1. BY CHANCE BUMPED YESTERDAYEVENING INTO FMG MISSION COUNSELLOR HOLLIST. AFTER STANDARD SMALL TALK OPENINGS AND MUTAL EXPRESSIONS OF HOPE FOR SUCCESS NAVILLE MISSION, HOLLIST ASKED WHETHER USG THOUGHT FMG WAS DRAGGING FEET" ON LSM/CROSS RIVER PROJECT. IN ENSUING CONVERSATION TOLD HOLLIST THAT WE WERE DISAPPOINTED FMG'S AGREEMENT IN PRINCIPLE FROM GEN. GOWAN ON DOWN HAS EVENTLY GOT HUNG UP AT OPERATIONAL LEVELS/DETAILS. REVIEWED HISTORY AND EVOLUTION WEY-EKPO-3RD DIV-SE STATE GOVT. TALKS, PRESS POLICIES, MISUNDERSTANDINGS SANTA MERCEDES ARRIVAL ETC. POINTED OUT IT WOULD APPEAR THAT SHIP CARRYING 500 TONS CAN BE EASIER MONITORED IN TERMS FMG SECURITY CONCERNS THAN 50 SEPARATE FLIGHTS. ALSO UNDERLINED THAT IN OPINION MANY NEUTRAL OBSERVERS FMG LOSING MAJOR OPPORITUNITY INFLUENCE WORLD OPINION AND ATTEST BONA FIDE ITS RELIEF INTENTIONS BY NOT PUSHING PROJECT WHICH WOULD GET SUPPLIES UNDER NEUTRAL CONTROL TO BIAFRAN "BORDER" AND PRESENT THEM WITH A "TAKE IT LEAVE IT" PROPOSITION AFTER WHICH NOBODY COULD FAULT FMG ON HUMANITARIAN GROUNDS, ETC. HOLLIST APPEARED GENUINELY IMPRESSED AND PROPOSED LUNCH NEXT WEEK.

COMMENT: HOLLIST MUST HAVE RECEIVED SOME MESSAGE FROM LAGOS

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PAGE 02 GENEVA 02441 111639Z

INVOLVING LSM. NEITHER AMB KOLO NOR HE SEEMED PARTICULARLY
VERSED OR INTERESTED IN LSM PROJECT WHEN IT CAME UP AT PRESS
CONFERENCE LAST WEEK (GENEVA 2310). TUBBY

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PAGE 01 GENEVA 02448 111837Z

44.
ACTION AID 28

INFO OCT 01, AF 12, EUR 17, IO 13, UCF 05, UPW 01, SR 01, ORM 03, SCS 04,
SCA 01, SFW 02, INT 06, E 15, AGR 20, SSO 00, NSCE 00, USIE 00, CCC 00,
CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,
RSC 01, SP 02, SS 20, RSR 01, /183 W

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O R 111801Z JUL 69 ZFF4
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 2137
INFO AMEMBASSY LAGOS
AMEMBASSY REYKJAVIK

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STATE FOR AID/AFR HAVEN NORTH

SUBJECT: NIGERIAN RELIEF-STOCKFISH

REF: TELECON NORTH/GUTMAN JULY 11 1630; 2) TELECON GUTMAN-
NORTH JULY 11, 1700; 3) GENEVA 2397; 4) GENEVA 2269

1. AGAIN TALKED TO AMMANN. HE HAS ONLY CONFIRMED TO GOI ORDER
OF 1500 TONS (1000 TONS LAGOS AND 500 TONS COTONOU) ALREADY
FLAGGED IN REF 4 PARA 6.
2. HE HAS SPECIFICALLY TOLD GOI/KUTTLER NOT REPEAT NOT SHIP ANY
MORE FOR TIME BEING.
3. QUANTITIES MENTIONED PARA 1 PLUS 800 TONS SANTA ISABEL
REPRESENTS SUPPLY NEEDS FOR JULY.
4. PENDING OUTCOME NAVILLE'S NEGOTIATIONS IN LAGOS, I.E.
DETERMINATION ICRC OPERATIONS IN FMG AFTER JULY 31 AND FLIGHTS
INTO BIAFRA, ICRA WILL NOT REPEAT NOT PLACE ADDITIONAL
ORDERS. NAVILLE IS EXPECTED BE BACK IN GENEVA EARLY NEXT WEEK
WHEN SITUATION SHOULD BECOME CLEARER. IF, AS AMMAN ASSUMES,

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ICRC OPERATIONS WILL CONTINUE FOR 2-3 MONTHS. ICRC WOULD PLACE ORDER FOR REMAINING APPROXIMATELY 2,000 TONS AND REQUEST IT BE STORED IN ICELAND. FORWARD CALLS MUST BE COORDINATED WITH NORWEGIAN AND CANADIAN OFFERS AND THUS WOULD STRETCH OUT OVER PERIOD OF TIME. AMMAN ASSUMES GOI CAN DRAW SOME FUNDS AGAINST WAREHOUSE RECEIPTS (OR POSSIBLY FACTOR THEM) BUT, OF COURSE, IS NOT REPEAT NOT CONCERNED THIS ASPECT.

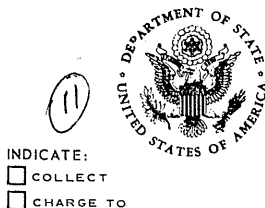
5. SINCE ICRC OFFICE ALREADY CLOSED AMMANN WAS GOING TO PHONE KUTTLER IMMEDIATELY TO AGAIN REPEAT AGAIN INFORM HIM ICRC WILL NOT REPEAT NOT ACCEPT ADDITIONAL SHIPMENTS NOR PLACE ADDITIONAL ORDERS UNTIL SITUATION GETS CLARIFIED NEXT WEEK. AMMANN WILL ADVISE KUTTLER THAT PHONE CALL WILL BE CONFIRMED BY OFFICIAL ICRC LETTER ON MONDAY. HE WILL SEND US COPY TO AVOID ANY MISUNDERSTANDINGS. TUBBY

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Department of State

TELEGRAM

11 JUL 69

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DISTRIBUTION

ACTION: Amembassy LIBREVILLE PRIORITY
" PARIS

INFO: Amembassy LAGOS
" LONDON
" COTONOU
" GENEVA

REF: Libreville 709

SUBJECT: Biafran Relief

1. Cousins has not informed Department about possible visit Lagos and Biafra although he had planned such a trip earlier. If he actually taking initiative to accomplish "peace mission" he doing so without consulting USG. We question whether FMG, knowing of Cousins sentiments, would be very receptive.
2. Catchpool, when he tried organize Schweitzer Fellowship effort to assist Biafran children in Gabon, had made pitch for C-97 for French relief effort. At that time we indicated undesirable nature of becoming involved ~~in~~ with French airlift from Libreville because plane might actually carry arms to Biafra or release planes presently carrying relief supplies for that purpose. (see State 294124).
3. This reservation still applies. It would be difficult to imagine that ICRC, given its difficulties with FMG, would be willing risk

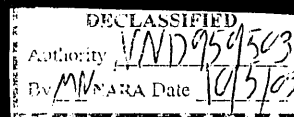
DRAFTED BY: AF/CW:WESchaufele, Jr.
DRAFTING DATE: 7/11/69
TEL. EXT.: 3203
APPROVED BY: AF/CW - William E. Schaufele, Jr.

CLEARANCES:
AF/W - Mr. Melbourne (draft)
U/CF - Mr. Schott (draft)

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4-68

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ACTION: Amembassy LIBREVILLE PRIORITY

further Lagos ire by providing one of its C-97s for French airlift.
from Libreville.

4. If Fareed calls at Embassy Paris above points should be reiterated
to him.

GP-3

END

ROGERS

DRAFTED BY:

DRAFTING DATE

TEL. EXT.

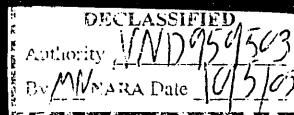
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FORM DS-322
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POL 27-9 BIAFRA-NIGERIA
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ACTION UCF 05

INFO: OCT 01, AF 12, EUR 17, IO 13, SR 01, ORM 03, SCS 04, SCA 01, AID 28,

CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10, P 04,

RSC 01, SP 02, SS 20, USIA 12, UPW 01, RSR 01, /152 W
063221

P: R 111801Z JUL 69
FM: USMISSION GENEVA
TO: SECSTATE WASHDC PRIORITY 2138
INFO: AMEMBASSY LAGOS
AMEMBASSY LIBREVILLE
AMEMBASSY LONDON
AMEMBASSY PARIS

C O N F I D E N T I A L GENEVA 2449

STATE FOR U/CF

SUBJECT: NIGERIAN RELIEF

1. SCHAEGLER, ICRC CHIEF RELIEF OPERATIONS, JUST GOT BACK FROM FAST TRIP TO BIAFRA. HE TRAVELED VIA FRENCH RED CROSS PLANE FROM LIBREVILLE WHEN HE (COL. SWISS ARMY) HAD BEEN MOST CORIDALLY RECEIVED BY FRENCH MILITARY.

2. MORALE OF ICRC TEAMS IN BIAFRA IS PRETTY GOOD, THEY ARE OF COURSE DISTURBED ABOUT LACK RELIEF SUPPLIES ESPECIALLY MEDICAL COMMODITIES.

3. CONDITIONS IN BIAFRA ARE NOT REPEAT NOT COMPARABLE TO PAST SUMMER AND WILL NOT REPEAT NOT BECOME REALLY DESPERATE FOR QUITE SOME TIME. OJUKWU'S PROPAGANDA MACHINE IS DOING FANTASTIC JOB. HOWEVER, RELIEF DONORS AND GOVERNMENTS SHOULD WAKE UP TO FACT THAT NOBODY IS DYING OF HUNGER (JAEGGI CONSIDERS RATIONS JUST ABOVE MINIMUM SUBSISTENCE LEVEL) AND MILITARY SITUATION IS RELATIVELY STABLE. THUS IT WOULD BE MISTAKE EXPECT OJUKWU "HAS TO GIVE". OF COURSE, OVER PERIOD OF TIME SUBSISTENCE STANDARD WILL INCREASE SUSCEPTABILITY TO DISEASES ETC. HOWEVER, NO REPEAT NO MASS EVIDENCES AT THIS POINT.

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By MVA Date 10/3/00



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RM FRENCH RED CROSS HAS HAD NO REPEAT NO PROBLEMS WITH FMG,
INTERCEPTION, HARRASSMENT, ETC.

5. SCHAEGLER ESTIMATES THERE ARE AN AVERAGE OF THREE ARMS FLIGHTS/
NIGHT FROM LIBREVILLE. HOWEVER, HE IS RELIABLY INFORMED THAT MOST
ARMS FLIGHTS COME FROM SAO TOME. HE HAS THEREFORE FORBIDDEN ICRC
PERSONNEL TO FLY IN/OUT FROM SAO TOME (EXCEPT EMERGENCIES) AND
DIRECTED THEY TRAVEL VIA FRENCH RED CROSS.

6. CHANDLER BELIEVES ICRC MUST KEEP UP COMMUNICATIONS WITH ITS
TEAMS IN BIAFRA AND IF NAVILLE UNSUCCESSFUL IN EARLY START
DAY FLIGHTS, HE WILL MOST STRONGLY RECOMMEND RESUMPTION OF NIGHT
COMMUNICATION FLIGHTS AT RATE OF 2-3 TIMES/ WEEK. YUBBY

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, UPW 01, SR 01, ORM 03, SCS 04, SCA 01,
 AID 28, USIE 00, RSR 01, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,
 NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, SSO 00, CCO 00, NSCE 00,
 /140 W

P R 111801Z JUL 69
 FM USMISSION GENEVA
 TO SECSTATE WASHDC PRIORITY 2139
 INFO AMEMBASSY LAGOS
 AMEMBASSY LONDON
 AMEMBASSY PARIS

063355

C O N F I D E N T I A L GENEVA 2450

STATE FOR U/CF

1. FREYMOND CALLED VOLAG MEETING AT SHORT NOTICE TO DISCUSS
 SITUATION IN LIGHT NAVILLE'S TRIP.

2. FIRST PART CONSISTED OF INFORMAL ACCOUNT BY FREYMOND OF HIS
 WEEKEND DISCUSSIONS IN LONDON WITH ARIKPO, DISTORTIONS IN UK
 PRESS, "PROBABLY HONEST MISUNDERSTANDING" ON PART STEWART, ETC.

3. FREYMOND RE-EMPHASIZED SEVERAL TIMES THERE WAS NO REPEAT NO
 CHANGE IN ICRC POSITION. ICRC WAS CONVINCED SITUATION CALLED
 FOR "EXTRAORDINARY FIRMNESS" ON ITS PART. "WHILE ICRC COULD
 SURVIVE BREAK WITH FMG IN AFRICA, IT WOULD NEVER SURVIVE IF IT
 COMPROMISED BASIC HUMANITARIAN CRITERIA."

4. IN THIS VEIN HE HAD TOLD ARIKPO THAT ICRC COULD LEAVE BY
 JULY 31. HE ALSO GAVE HIM COST FIGURES TO BE PICKED UP BY
 FMG IF IT WANTED CONTINUE CONTRACTS OF FACILITIES AND PERSONNEL
 THAT WOULD BE CANCELLED BY ICRC EFFECTIVE THAT DATE. ARIKPO HAD
 BEEN IMMENSELY RELIEVED WHEN FREYMOND SAID THAT, OF COURSE, ICRC
 IN INTEREST RELIEF BENEFICIARIES WAS WILLING NEGOTIATE REASONABLY
 PHASED OUT TURNOVER.

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5. ICRC'S BASIC STRATEGY WAS AIMED AT TRADING OFF CONTINUED FUNDING OF RELIEF IN FMG AREA DURING REASONABLE TRANSITION PERIOD FOR WORKABLE BIAFRA RELIEF ARRANGMENT. UNDER NO CIRCUMSTANCES WOULD ICRC MAKE AGREEMENT WITH FMG WITHOUT INCLUDING RELIEF MODALITIES FOR BIAFRA OPERATION (READ DAY AND/OR NIGHT FLIGHTS).
6. FREYMOND DISCUSSED BRIEFLY DIFFICULTIES OF BRINGING PRESSURE ON OJUKWU SINCE BIAFRA'S FOOD AND MILITARY SITUATION WAS BY NO MEANS SO DESPERATE AS GENERALLY REPRESENTED IN PUBLIC MEDIA AND BY PRESSURE GROUPS (SEE SEPTEL DISCUSSION SCHAEGLER-GUTMAN).
7. A) IN FORM BALANCE ADVANTAGE ANALYSIS, FREYMOND SEEMED CONCLUDE COMPARISON OF INSPECTION ON FMG TERRITORY VERSUS DAYLIGHT FLIGHTS FROM COTONOU/SANTA ISABLE WAS STUDY IN NEGATIVES. MEANINGFUL INSPECTION, I.E. UNLOADING, UNCRATING, INSPECTION, CRATING, ONLOADING, COMPARISON MANIFESTS, ETC. WOULD PERMIT CLEARANCE OF MAYBE THREE FLIGHTS A DAY AND COULD EASILY LEAD TO HELMSTADT TYPE OPERATION. PERFUNCTORY INSPECTION WOULD BE MEANINGLESS IN TERMS ENFORCEMENT OF CONTRABAND EMBARGO AND SIMPLY SUPERIMPOSE EMPTY FMG PRESTIGE FORMALITY ON HUMANITARIAN ACTION WHICH, MOREOVER, WOULD STILL LEAVE ICRC/JCA WITH PROPOSAL THAT WOULD BE UNACCEPTABLE TO BIAFRANS.
- B) DAYLIGHT FLIGHTS FROM COTONOU/SANTA ISABLE ALSO WERE NOT UNMIXED BLESSING. SIGHT OF CONTINUOUS SHUTTLE OF PLANES IN SKIES HEADED FOR TERRITORY OF MILITARY ENEMY, WOULD BE STEADY PROVOCATION TO FMG AND POPULATION ALONG FLIGHT PATH AND WITH IN SHORT TIME GENERATE PRESSURES RESULTING SUSPENSION OF FLIGHTS.
- C) ERGO, NIGHT FLIGHTS STILL BEST SOLUTION (ALTHOUGH NOT IN CARDS)
8. CROSS RIVER PROJECT PRESENTLY APPEARED BE BETTER RECEIVED BY FMG THEN BY BIAFRANS.
9. IF NO REPEAT NO AGREEMENT CAN BE NEGOTIATED RE RELIEF FLIGHTS TO BIAFRA, FREYMOND (SPEAKING IN PERSONAL CAPACITY) FELT ICRC MIGHT EXAMINE POSSIBILITY TRANSFERRING PLANES AND SUPPLIES TO FRENCH RED CROSS. LATTER HAD ALREADY INCREASED NUMBER FLIGHTS (SEPTEL) AND APPARENTLY WAS ENJOYING SOME SORT OF IMMUNITY IN EYES FMG. FREYMOND POINTED OUT FMG HAD NEVER

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ATTACKED FRENCH INSPITE ARMS AND RELIEF FLIGHTS AND FRENCH EMBASSY/LAGOS WAS EXPERIENCING NO DIFFICULTIES IN LAGOS.

10. FREYMOND MENTIONED PRESS RUMORS ACCORDING WHICH FRENCH AIRCRAFT CARRIER CRUISING IN/OFF BIGHT OF BENIN AND SOME REPORT OF TRIP BY BIAFRAN DELEGATION TO MOSCOW.

11. JCA REP INFORMED MEETING THAT ITS RECENT EXECUTIVE BOARD MEETING HAD DECIDED ON POLICY OF CONTINUING NIGHT FLIGHTS FOR TIME BEING SUBJECT TO MOST RIGOROUS OPERATIONAL SAFEGUARDS AND STRICT LIMITATION ON NATURE CARGO AND PASSENGERS AND PUBLICITY. OBJECTIVE AIMED AT 70 TONS/NIGHT MAINLY KEEP HOSPITALS/ SICK BAYS OPERATING. FREYMOND VOICED REGRET ICRC'S INABILITY FOLLOW SUIT ON ACCOUNT ITS SPECIAL INSTITUTIONAL CHARACTER AND ENDORSED JCA FLIGHT POLICY.

COMMETN: 1) PURPOSE OF MEETING WAS PROBABLY TWOFOLD: TO EXPLAIN TO JCA ONCE MORE TIME SEQUENCE OF EVENTS IN LONDON AND TO LINE UP JCA BEHIND NAVILLE BY POINTING OUT THAT REAL EMPHASIS LAGOS NEGOTIATIONS IN NOT REPEAT NOT TERMINATION ICRC COORDINATING ROLE BUT NEW START BIAFRA OPERATION ON BASIS OF FLIGHT PROCEDURES APPLICABLE ALL REPEAT ALL RELIEF AGENCIES.

2. WHENEVER FREYMOND CAME BACK TO THEME OF "NEED FOR FIRMNESS" IN DEALING WITH FMG, HE SPOKE IN DIRECTION OF USG REP. THIS APPEARS IN LINE HIS COMMENT TO DCM AND GUTMAN (GENEVA 2265) DOUBTING OUR FIRMNESS IN DEALING WITH FMG. TUBBY

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PAGE 01 GENEVA 02451 111912Z

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ACTION AID 28

INFO OCT 01, IO 13, UCF 05, UPW 01, AFI 12, EUR 17, SCS 04, SCA 01, SR 01,

ORM 03, MC 02, E 15, COM 08, TRSY 11, CIAE 00, DODE 00, JPM 04, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12,

RSR 01, 188 W

063398

R 111801Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2140

LIMITED OFFICIAL USE GENEVA 2451

STATE FOR AID/AFR FOR H. NORTH

SUBJECT: NIGERIAN RELIEF: ICRC/BALAIR REQUEST FOR 2 ADDITIONAL C-97S.

REF: STATE 113111 2) TELECON: NORTH-GUTMAN JULY 11.

1. TALKED TO SCHAEGLER/ICRC. HE TOLD GUTMAN HE ORIGINATED REQUEST WITH INTENTION USE ADDITIONAL TWO PLANES FOR SPARE PARTS. THIS WOULD PERMIT KEEP THREE PLANES IN AIR. SCHAEGLER POINTED OUT C-97 TURNED OUT VERY EXPENSIVE GIFT WITH OPERATIONS/ MAINTENANCE COSTS EXCEEDING THOSE OF OTHER ICRC PLANES.

2. SCHAEGLER FULLY AGREED WITH REFTEL THAT NO REPEAT NO CONSIDERATION OF REQUEST POSSIBLE UNTIL RESULT AVILLE'S TALKS CAN BE ASSESSED.

3. CALLED HERZOG/BALAIR WHO CONFIRMED THAT HIS CABLES BASED ON SCHAEGLER'S INITIATIVE. INFORMED HIM ALONG LINES REFTEL. HE COMPREHENDED FULLY.

4. ADVISED BOTH PARTIES RE STATUS JCA REQUEST.

5. BALAIR UNDERSTANDS THAT GUTMAN PHONE CALL ANSWERS THEIR CABLE

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TO NORTH. NO FURTHER REPLY REQUIRED. TUBBY

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TR PS 7-6 US BIAFRA
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PAGE 01 LAGOS 06291 112102Z

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ACTION AF 18

INFO OCT 01, IO 13, SCS 04, SCA 01, PPT 02, INR 07, RSC 01, RSR 01, /048 W
064065

R 111744Z JUL 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC 7750
INFO USMISSION GENEVA

LIMITED OFFICIAL USE LAGOS 6291

1. EMBASSY HAS RECEIVED LIST OF AMCITS KNOWN TO
CHURCH WORLD SERVICE WORKING UNDER WORLD COUNCIL OR
CHURCHES UMBRELLA IN REBEL-HELD AREAS. THESE PERSONNEL
NOT ACCOUNTED FOR IN ICRC ROSTERS REGULARLY COMPILED
AND TRANSMITTED TO EMBASSY. INDIVIDUALS ARE:

NAME	SPONSORING AGENCY	PPT NBR, IF KNOWN
MR. O. E. ROE	CWS	UNKNOWN
MR. T. BELKNAP	CWS	K224889
MR. D. STEINHOVER	CWS	G716872
DR. SHELLENBERGER	MENNONITE MEDICAL	UNKNOWN
MRS. SHELLENBERGER	MENNONITE MEDICAL	UNKNOWN
DR. L. GORMAN	MENNONITE MEDICAL	UNKNOWN
MISS M. BENDER	MENNONITE MEDICAL	UNKNOWN
REV. B. DURHAM	AMERICAN SOUTHERN BAPTIST RELIEF	UNKNOWN

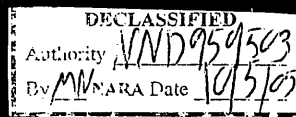
2. EXACT LOCATIONS OF RELIEF UNITS/ INDIVIDUALS NOT GIVEN.

3. EMBASSY HAS REGULARLY ADVISED MINEXTAFF NAMES AND
LOCATIONS AMCITS IN REBEL AREA WORKING FOR ICRC WITH
REQUEST THAT FMG EXTEND ALL POSSIBLE PROTECTION TO
THM IF MET BY FEDERAL FORCES. FMG HAS COOPERATED BY
CONVEYING THIS INFORMATION TO FIELD COMMANDERS.
HOWEVER, WE HAVE NOT DONE SO IN THIS CASE SINCE WE LACK
CWS CONCURRENCE AND THEY MAY BE SENSITIVE SUCH MOVE.

2 4. SUGGEST DEPT OBTAIN PASSPORT INFO AND LOCATION OF

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AMCITS WORKING FOR CWS ON REGULAR BASIS FROM JAN S. F.
VAN HOOGBSTRATEN, CWS DIRECTOR, 475 RIVERSIDE DRIVE,
N. Y., AND OBTAIN CWS CONCURRENCE RE KEEPING FMG INFORMED.
EXEMPT MATHEWS

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By	MV NARA Date 10/5/03



Rel 27-9 Biafra - Nigeria
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PAGE 01 LAGOS 06259 111039Z

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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, NSAE 00, NSCE 00, SSO 00,

USIE 00, CCO 00, JPM 04, H 02, INR 07, L 03, NSC 10, P 04, RSC 01, SPI 02,

SS 20, AID 28, SR 01, ORM 03, SCS 04, SCA 01, UPW 01, UCF 05, RSR 01,

/146 W

059161

O P 111000Z JUL 69 ZFF-4
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC IMMEDIATE 7727
USMISSION GENEVA
INFO AMEMBASSY LONDON PRIORITY
USMISSION USUN

C O N F I D E N T I A L LAGOS 6259

SUBJECT: NIGERIAN RELIEF - NAVILLE TALKS WITH FMG

1. WE HAVE HAD BRIEF REPORTS FROM SWISS AMBASSADOR AND LOCAL ICRC TO EFFECT THAT THUS FAR TALKS SEEM BE GOING QUITE WELL. NAVILLE MET YESTERDAY FOR FOUR HOURS WITH COMINFO ENAHORO AND COMREHAB OMO-BARE. WE IS SEEING GOWON AT 11:00 TODAY AND YESTERDAY AFTER-NOON SESSION WITH ENAHORO AND OMO-BARE WILL BE RESUMED AT 12:00 TODAY. NAVILLE APPARENTLY HANDLING HIMSELF QUITE WELL. NO FURTHER DETAILS BE AVAILABLE UNTIL LATE THIS AFTERNOON.
GP-3 MATHEWS

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By MVA Date 10/5/05



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ACTION AF 18

INFO OCT 01, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,
NSAE 00, NSC 10, P 04, RSC 01, SPI 02, SS 20, USIA 12, UCF 05, UPW 01,
AID 28, SCSE 00, SCA 01, SR 01, ORM 03, RSR 01, /154 W
063014

R 111045Z JUL 69
FM AMCONSUL KADUNA
TO SECSTATE WASHDC 1220
INFO AMCONSUL IBADAN
AMEMBASSY LAGOS

UNCLAS KADUNA 0669

SUBJ: NEW NIGERIAN AGAIN URGES FIRM STAND ON RELIEF

JULY 11 NEWNIGERIAN EDITORIAL AGAIN EXHORTS FMG TO STAND FIRM AND
"DEAL FIRMLY WITH RELIEF AGENCIES." MAINTAINING THAT ALL
RELIEF AGENCIES EXCEPT ICRC HAVE ACCEPTED PRINCIPLE THAT FMG
WILL "GUIDE RELIEF WORK", NEW NIGERIAN NOTES THAT ICRC
PRESIDENT NAVILLE IN LAGOS TO REACH NEW AGREEMENT ON RELIEF.
WHILE NOTING THAT FMG OFFICIALS LACK "COHERENCE" ON
PRONOUNCEMENTS REGARDING RELIEF, EDITORIAL AVERS THAT ANY
CONCESSIONS TO ICRC WITH REGARD TO NIGHT FLIGHTS OR FMG
CLEARANCES FOR DAY FLIGHTS "NOT IN OUR NATIONAL INTEREST."
HUTCHINSON

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By MMNARA Date 10/5/05

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DEPARTMENT OF STATE

Washington, D.C. 20520

RS/R FILES

Attention Mrs. Mullett

Keep this study together.

July 11, 1969

COPIES TO: 10331
S/S:RF
U/CF

MEMORANDUM FOR MR. HENRY A. KISSINGER
THE WHITE HOUSE

Subject: Letter from Lt. Gen. William H. Tunner

In response to Mr. Moose's request of July 2, there is enclosed for your information Ambassador Ferguson's reply to General Tunner's letter to you on Biafran relief.

The ship-helicopter discharge proposal is not new. We considered it four months ago using the Sikorsky Flying Crane. It was rejected because of the Crane's limited flying radius and limited availability. Logistic feasibility for Tunner's modified proposal, using a Sikorsky CH-53 helicopter, needs to be demonstrated.

The General's proposal incorporates variations of present daylight flight modalities now being discussed with the parties by the ICRC.

John P. Walsh
John P. Walsh
Acting Executive Secretary

Enclosures:

1. Incoming Correspondence
2. Reply from Amb. Ferguson to General Tunner.

U/CF:AEDewey:sm 7/10/69

Redrafted and retyped in S/S-S:WLloyd:mf 7/11/69

MICROFILMED
BY S/S: CMS

POL 27-9 BIAFRA-NIGERIA

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Authority VND954503
By MMNARA Date 10/5/00

THE WHITE HOUSE OFFICE

REFERRAL

10331

To: State Secretariat

Date: 7/2/69

ACTION REQUESTED

- ☐ Draft reply for:
- ☐ President's signature.
- ☐ Undersigned's signature.
- ☐ Memorandum for use as enclosure to reply.
- ☒ Direct reply.
- ☒ Furnish information copy.
- ☐ Suitable acknowledgment or other appropriate handling.
- ☐ Furnish copy of reply, if any.
- ☐ For your information.
- ☐ For comment.

NOTE

Prompt action is essential.

If more than 48 hours' delay is encountered, please telephone the undersigned immediately, Code 1450.

Basic correspondence should be returned when draft reply, memorandum, or comment is requested.

REMARKS:

Description:

☒ Letter: ☐ Telegram: Other: ☐

To: Dr. Kissinger

From: William H. Tunner, Lt. Gen. USAF Retired, Ware Neck, Va.

Date: 6/27

Subject: Biafra

relief supplies

By direction of the President:

Richard M. Moose

(Copy to remain with correspondence)

POL 27-9 BIAFRA - NIGERIA

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Authority: VND959503
By: MNA Date: 10/5/05

1033180

WARE NECK, VIRGINIA
23178

27 June 1969

Honorable Henry A. Kissinger
The White House
Washington, D. C.

Dear Mr. Kissinger:

I have your letter of May 1st in reply to mine, reference the 20th Anniversary of the Berlin Airlift. Your action with the Berlin Senat was good and gave to the new German youth a knowledge and reminder of our great and successful U.S. effort to save Berlin.

Today we have other problems which again require airlift for humanitarian reasons. I refer to Biafra.

Last fall, at the request of UNICEF, I went over to that besieged country and Sao Tomé, to examine the airlift and to determine how it might be improved. Since then, I have kept up and had frequent discussions with UNICEF, and served as the airlift advisor for the more recently formed Nigerian-Biafran Relief Committee.

In our most recent discussion (June 24th), the Director General of UNICEF, Mr. Harry LaBouisse, has said that the situation is again serious. Millions of non-combatants, mostly children, are near starvation level and protein deficiency disease - kwashiorkor - is again rampant. Mr. LaBouisse estimated that 500 tons daily of the proper foods is the minimum necessary to care for the non-military population in addition to what is provided locally.

As you may know, there is now, one plane load of ten tons flown in each night. That is all. I also understand that your emissary, Mr. Ferguson, who has spent considerable time and effort in Biafra, Nigeria and Geneva, may by now have negotiated the right to move by barge, 150 tons of food daily. I sincerely hope this plan and his efforts bear fruit. However, 150 tons are not enough.

I have made and read several studies to determine how to bring the minimum desirable level of 500 tons daily into Biafra. These studies lead me to Sikorsky Aircraft, who have available the flying crane helicopter (S-64) and the CR-53, and also to Mr. Charles F. Hughesdon of England who heads an Airline called

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By MWA Date 10/5/05

Trade Winds Airways, Inc., equipped with six CL-44s.

After reviewing the expensive and to my way of thinking, ineffectual and haphazardly operated airlifts, I believe that in addition to Mr. Fergusons' barge carry, that there are two airlift alternatives. One is to use the Sikorsky CH-53 helicopter which is fast and has a substantial range, and the other is to use the CL-44s. I have eliminated, after careful consideration, many other proposals.

The Sikorsky plan for example had originally contemplated the use of the flying crane (S-64) from on board a container ship to Biafra. It is a fine helicopter but not built for this type of job. It is very slow (Approx. 65 knots) and its range is very limited - enough to nullify its usefulness. On the other hand, the CH-53 helicopter which carries its load internally, carries a larger cargo at 170 knots and has a much more substantial range which would permit the use of the island of Fernando Poo as a base - if it is available. It could also operate from ship board, but food sacks would have to be loaded internally. Due to range limitations, the crane would have to base on board ship, to be effective.

Of course the problem comes up of Nigerian acquiescence in these or any flights. Biafran approval is also a problem.

In the case of a helicopter which is easily identified and has a distinct profile, perhaps Biafran approval would be easy to secure and possibly with UNICEF, Red Cross and World Church Group, guaranteeing the cargo as non-combatant in type and eventual destination, possibly Nigeria would also approve helicopter flights.

If however, no Nigerian approval is negotiated, the CH-53 could fly at night from ship-board or Fernando Poo, remaining under 500 feet altitude, and so under hostile radar. I feel there would be little chance of interception because of low flight altitude and high speed.

From ship board, 56 tons could be delivered by CH-53s per night. If daytime flight was authorized by both nations, 64 tons in eight daily trips could be flown in with each CH-53. This helicopter with 25% spares, including one spare engine per plane, would cost about two million dollars per plane. There are now about twelve undelivered helicopters on the ramp at the factory, destined for the U.S. Dept. of Defence -- many have already been delivered. It would mean that a priority would have to be established giving the Biafran lift precedence on five to six of these machines; they in turn, since they would not be certificated by C.A.B. would have to be loaned or leased to another country or corporation who would be contracted to use them properly. Crews could be hired from lists of men who have flown or maintained

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these craft in Viet Nam and have now been separated from the service. Such lists appear to be readily available, at least in the Air Force.

One of the main problems in using helicopters is that of securing a base to operate from - a place to fuel, to maintain and load the planes and to house the crews and supervisory personnel. Either they must be based on land such as Fernando Poo or on board ship. If ship is used for the base, it must be large, 500 feet or more long, and a deck must be built which will allow parking of five helicopters (rotor blade has a diameter of 88'6"). Of course a combination of Fernando Poo and ship basing could be used but if Fernando Poo alone was used the heavy daily demurrage for the ship could be eliminated.

I feel it would take 1½ months minimum to prepare the ship, hire the crews and transfer the base ship to a point in the international waters off the Nigerian coast.

Since the Nigerian - Biafran Relief Committee as well as other agencies have been working on this problem since March, nothing concrete has been accomplished, that is no food other than provided by the ICRC and the World Church Aide, has moved into Biafra.

During the period the helicopters are being moved into position with crews, supplies, fuel, etc., and the base is established, it is essential that an airlift continue. Starvation in Biafra is nearing a new peak. I recommend that the CL-44 such as those which belong to Trade Winds Airways, be used. The CL-44 is fast, it will carry 30 tons per trip from Sao Tomé, it lands short (6000') and each ship can fly three trips per night, or five if daylight trips could be authorized, or 150 tons per plane per day.

Other airlines such as Flying Tigers also have surplus or lightly used CL-44s, however, for political reasons, I think it might be wise to use a British corporation - if it can get its own governments approval. The CL-44 is far superior to the DC-6 or DC-7 or Connie and in addition, parts and spares are in good supply.

Since only four to six planes could accomplish the job, depending on tonnage required, all other airlifts could be disbanded. Also the idea of having a single operator instead of four or five as in the past would expedite the operation and terminate much friction which occurred in the past. Here it is important to note that roughly 85% of the cost of the lifts now going on, is supported by the U.S. Government.

If daylight flights are approved, it might well be that the CL-44s with the good bases now existing at Sao Tomé or Fernando Poo, might be adequate to perform the entire job cheaper than the helicopter.

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- 4 -

If the Nigerians disapprove daylight flights or the use of fixed wing aircraft, the CL-44 could still fly at night, crossing the coast-line low (under 500') and do a creditable job.

In any case, without Nigerian approval, insurance would have to include "War Risk" clauses and crew pay would have to take the problem into consideration.

I believe an airlift should go on during this hiatus or decision making period, and I believe the CL-44, with its availability and other characteristics is best for the job.

Rough costs for the use of CH-53s under different conditions and CL-44s with and without War Risk Insurance, will be available within five days and will be forwarded.

I have conferred in details with Mr. Dan Jacobs, formerly of UNICEF and now working full time on the Nigerian-Biafran Relief Committee. Mr. Jacobs tells me he has consulted with Professor Roger Fisher.

Sincerely yours,

William H. Tunner

William H. Tunner
Lieutenant General U.S.A.F., Retired

cc: Mr. Harry LaBouisse
Mr. Dan Jacobs
Members of Nigerian-Biafran Relief Committee
Mr. Robert E. Nokes
Mr. Sam Fondiler

wht/ah

0791

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Authority	VND 959503
By	MM NARA Date 10/15/05

July 10, 1969

Dear General Turner:

Dr. Kissinger has asked me to reply to your recent letter on the Biafran airlift.

First, with reference to your suggestion on the CL-44, Joint Church Aid is presently pushing, with its current inventory at Sao Tome, the maximum number of flights that safety appears to allow. In the unlikely event that the risks to relief flights decrease, and augmentation of these flights is possible, JCA has additional airlift capacity at Sao Tome with which to respond. In view of the risks, the underutilization of the present fleet, and support complications inherent in increasing the numbers of aircraft makes and models, it does not appear practical at this time to add to the fleet.

Mr. Jacobs, who has been in close touch on the CH-53 helicopter idea, agrees that more homework needs to be done before asserting that it is a viable proposal. This consists mainly in demonstrating that a workable transport system employing the CH-53 can be assembled.

Even after satisfying these logistics prerequisites, we will still be faced with the larger question of whether it is really possible to obtain agreement by both sides on airlift modalities. Present ICRC negotiations with the parties on the basic issues of daylight flights (most of these issues also being relevant to your proposal) should give us a good indication of whether

Lt. Gen. William H. Turner, U.S.A.F. Ret.
Hockley Farm
Ware Neck, Virginia 23178

Pol 27-7 BIAFRA-NIGERIA

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any airlift proposal is acceptable.

Thank you for informing us of your thoughts on this complex problem and for your continuing interest in finding an arrangement that will assure continuation of the relief flow to the war victims. I value your counsel in these matters, not only because of your well-known record of the past, but also because of your work with people such as Ambassador Labouisse of UNICEF who has told me of your valuable contributions to his efforts in the area of Nigeria/Biafra relief.

I look forward to continuing coordination on both political and logistical aspects of this proposal.

Sincerely,

C. Clyde Ferguson, Jr.
Special Coordinator on
Nigerian Relief

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POL 27-9 BIAFRA
Department of State ^{NI GENIA} TELEGRAM

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ACTION UCF 05

INFO: OCT 01, IO 13, SR 01, ORM 03, SCS 04, SCA 01, AID 28, CIAE 00, DODE 00,

INR 07, NSAE 00, P 04, RSC 01, USIA 12, RSR 01, AP 12, /93 W
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FM USMISSION GENEVA
TO SECSTATE WASHDC 2128

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SUBJ: FREYMOND VISIT TO U.S.

FOR FERGUSON, U/CF, AND MARTIN, S/R

1. JACQUES FREYMOND, VICE PRESIDENT ICRC, WILL BE IN US NEXT WEEK IN CONNECTION WITH MARRIAGE OF HIS SON. SAYS WILL BE AVAILABLE FOR TALKS IF DESIRED IN WASHINGTON FROM WEDNESDAY OR THURSDAY, JULY 16 OR 17, OR THE FOLLOWING MONDAY OR TUESDAY, JULY 21 OR 22.

2. FREYMOND WILL BE IN NEW YORK CITY JULY 14 AND 15. CAN BE REACHED THROUGH THE SWISS OBSERVER MISSION THERE. HE WILL BE STAYING AT THE DUPONT PLAZA IN WASHINGTON WED AND THURS AND WILL BE IN PITTSBURGH OVER THE WEEKEND FOR THE WEDDING.

TUBBY

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INDICATE:
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SECRET *Ps 27-9 Biafra - Nigeria*
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Department of State
TELEGRAM

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48 B

DISTRIBUTION	ACTION: Amembassy LAGOS	IMMEDIATE	100000 27 107
	LIMDIS		
	STATE		
	REF: Lagos 5018		
	1. Would appreciate embassy views as to likely re- action FMG to possible disclosure in Senate hearings July 15 that Gowon - Arikpo informed June 3 that LSM's on route Lagos.		
	END		
	ROGERS		

114315

DRAFTED BY: U/CF: CCFerguson, Jr. <i>Op</i>	DRAFTING DATE 7/10/69	TEL. EXT. 8783	APPROVED BY: U/CF: CCFerguson, Jr. <i>Op</i>
CLEARANCES: AF/W RMMelbourne <i>RM</i> U: CWRuser <i>CWR</i>		S/S - Mr. Brown <i>CWB</i>	

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POK 27-9 BIAFRA-NIGERIA

Department of State **TELEGRAM**

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INFO OCT 01, RSR 01, EUR 17, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03,

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SR 01, ORM 03, UPW 01, UCF 05, SCS 04, SCA 01, /158 W

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R 101950Z JUL 69
FM AMEMBASSY PARIS
TO SECSTATE WASHDC 5308
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON

S E C R E T PARIS 10532

SUBJECT: FRANCE AND NIGERIA/BIAFRA

REFERENCE: PARIS 10360

1. ADDITIONAL INFORMATION PICKED UP BY EMBOFFS JULY 9 INDICATES SUDDEN RENEWAL OF INTEREST IN BIAFRAN CAUSE IS MORE WIDESPREAD THAN STATEMENTS BY MARETTE IN LA NATION AND OVER ORTF MIGHT INDICATE.

2. AT LUNCH GIVEN BY AMBASSADOR JULY 9, JEAN DE BROGLIE (PRESIDENT OF NATIONAL ASSEMBLY FOREIGN AFFAIRS COMMITTEE) RAISED QUESTION OF BIAFRA DURING GENERAL CONVERSATION WITH EMBOFFS. HE EXPRESSED STRONG CONCERN OVER FATE OF BIAFRANS AND SAID THAT MORE PEOPLE (4 MILLION) HAVE ALREADY DIED IN BIAFRA THAN DIED DURING FIRST WORLD WAR. DE BROGLIE ALSO EXPRESSED GENERAL APPROVAL FOR US POLICY TOWARD NIGERIAN CONFLICT. DE BROGLIE AND UDR DEPUTY DIDIER JULIA SAID POLITICAL SOLUTION HAD TO BE FOUND FAST AS MILITARY BALANCE NOW EXISTED AND BOTH SIDES COULD CONTINUE FIGHTING INDEFINITELY.

3. AFTERNOON OF JULY 9, EMBOFF HAD LONG TALK WITH GERARD BARTHELAIX, FOREIGN AFFAIRS DELEGATE FOR UJP (GAULLIST YOUTH ORGANIZATION WHICH STAUNCHLY FAVORS CONTINUITY RATHER THAN CHANGE IN DE GUALLE'S POLICIES). DURING CONVERSATION, BARTHELAIX RAISED QUESTION OF BIAFRA

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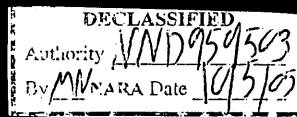
PAGE 02 PARIS 10532 102105Z

AND SAID THAT GAULLIST CIRCLES HAD NOT DONE ENOUGH IN PAST TO PUBLICIZE BIAFRAN CAUSE. HE SPECIFICALLY CRITICIZED ALAIN TERRENOIRE AND OTHER DEPUTIES WHO HAD BEEN TO BIAFRA BUT WHO HAD NOT GOTTEN MUCH PROPAGANDA MILEAGE FOR BIAFRA UPON THEIR RETURN. HE SAID THAT HE AND SEVERAL OF HIS UJP COLLEAGUES WILL BE GOING TO BIAFRA WITHIN NEXT TWO OR THREE WEEKS AND UJP WILL LAUNCH FULL-SCALE CAMPAIGN IN SUPPORT OF BIAFRA. HE SAID HE HAD CLEARANCE FOR TRIP FROM LOCAL BIAFRAN REP DIKE AND IS AWAITING CONFIRMATION OF TRANSPORTATION FROM FRENCH RED CROSS OR CARITAS.

4. COMMENT: WE REPORT THESE BITS OF INFORMATION BECAUSE THEY MAY POINT TOWARD DEVELOPMENT OF PATTERN WE HAVE SEEN IN PAST OF PRO-BIAFRAN CAMPAIGN BY GAULLIST POLITICAL ELEMENTS. IF PATTERN SHOULD DEVELOP AS IT HAS IN PAST, WE THINK IT NOT UNLIKELY THAT FOCCART'S OFFICE WILL BE PLAYING KEY ROLE BEHIND SCENES. THIS WOULD CONTRAST WITH MORE REASONED LINE BEING TAKEN PRIVATELY AND PUBLICLY BY MINISTRY FOREIGN AFFAIRS BUT SUCH IS OFTEN THE CASE IN FRENCH AFRICAN POLICY. SHRIVER

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POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 GENEVA 02415 101622Z

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INFO OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07,

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SCS 04, SCA 01, UPW 01, AID 28, ACDA 16, RSR 01, /168 W
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R 101415Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2108
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON
USMISSION USUN NEW YORK

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STATE FOR U/CF

FOLLOWING IS MARKPRESS RELEASE DATED JULY 4. QUOTE: TITLE -
NIGERIA'S AFFRONT TO ALL HUMANITARIAN PRINCIPLES. "CERTAIN
NON-AFRICAN POWERS MAKE A TRAGIC MISTAKE IN THEIR APPRAISAL OF
THE NIGERIAN CIVIL WAR," COMMENTED M. MARCEL NAVILLE, PRESIDENT
OF ICRC, ADDRESSING A PRESS CONFERENCE HERE YESTERDAY. HE DID NOT
NAME THE COUNTRIES BUT ADDRESSED HIMSELF TO THE "CANNON
MERCHANTS" AND REMINDED THAT "THE ICRC IS NOT HERE TO PROVIDE
THEM WITH A CLEAR CONSCIENCE:"

"ALL THE OIL OF BIAFRA CANNOT PRODUCE ENOUGH DETERGENTS TO WASH
THEIR HANDS:" MR. NAVILLE TOLD THE ASSEMBLED JOURNALISTS.

REFERRING TO THE NIGERIAN BAN ON RELIEF FLIGHTS TO BIAFRA -
WHICH HE DESCRIBED AS A "DELIBERATE AFFRONT TO ALL HUMANITARIAN
PRINCIPLES" - THE ICRC PRESIDENT POINTED OUT THAT THE WORLD WAS
ON THE "EVE OF A HORRIBLE TRAGEDY." HE SAID:
"HUNDREDS OF THOUSANDS OF CHILDREN WILL DIE IN BIAFRA IN THE
NEXT FEW DAYS" UNLESS MASSIVE RELIEF CAN IMMEDIATELY START TO
FLOW INTO THE COUNTRY.

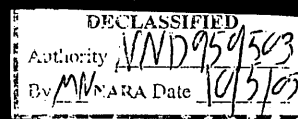
NIGERIAN, M. NAVILLE SAID, HAD UNILATERALLY CANCELLED THE AGREE-

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MENT THAT PERMITTED RED CROSS NIGHT FLIGHTS TO SUPPLY BIAFRA WITH FOOD AND MEDICINE FOR MORE THAN A YEAR. THE SHOOTING DOWN OF THE RED CROSS PLANE WHICH HAD PRECEDED THE ALL-OUT BLOCKADE ON MERCY FLIGHTS HAD BEEN "KNOWINGLY PERPETRATED" HE ADDED.

COMMENTING ON NIGERIAN INSISTENCE THAT THE CONTENTS OF FUTURE RELIEF AIRCRAFT WOULD HAVE TO BE INSPECTED BY THEM, HE POINTED OUT BIAFRA CONSIDERED THIS CONDITION UNACCEPTABLE. HE ADDED THAT THE RED CROSS ITSELF WOULD NEED "ABSOLUTE GUARANTEES" BEFORE RESUMING THE AIRLIFT.

IN THE MEANTIME, RED CROSS FEEDING CENTERS IN BIAFRA WERE CLOSING DOWN AT AN INCREASING RATE AS STOCKS OF FOOD THERE DWINDLED. "BUT YET THERE ARE LONG, SILENT QUEUES OF WOMEN AND CHILDREN GATHERING AT THESE CENTERS EVERY DAY IN THE HOPE THAT BY SOME MIRACLE THEY WILL OPEN AGAIN."

IN NIGERIAN, ON THE OTHER HAND, THERE WERE 25,000 TONS OF SUPPLIES. THESE THE NIGERIANS WERE INSISTING SHOULD BE TRANSFERRED TO THEIR NATIONAL RELIEF AGENCIES. BUT THE RED CROSS, M. NAVILLE POINTED OUT HAS "A MANDATE FROM THE DONORS AND WE CANNOT RENOUNCE THIS WITHOUT THEIR APPROVAL. "HE MADE IT CLEAR THAT "PENDING THIS WE ARE RESPONSIBLE FOR THESE STOCKS."

ALSO ADDRESSING THE PRESS CONFERENCE, RED CROSS VICE PRESIDENT JACQUES FREYMOND REFUTED NIGERIAN CLAIMS THAT RELIEF WAS PROLONGING THE WAR. "IT IS NOT THE FOOD WHICH PROLONGS THE WAR, IT IS THE ARMS." HE CALLED FOR A COMMON FRONT OF ALL HUMANITARIAN ORGANIZATIONS AND GOVERNMENTS TO ENSURE THE SURVIVAL OF RELIEF OPERATIONS. UNQUOTE.

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ORM 03, SCS 04, SCA 01, AID 28, ACDA 15, RSR 01, 168 W
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R 101430Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2109
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON
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STATE FOR U/CF

FOLLOWING IS MARKPRESS RELEASE DATED JULY 7: QUOTE: TITLE -
NIGERIANS AGAIN RAID OWERRI. THREE PEOPLE WERE KILLED, AMONG THEM
A WOMEN, AND TWENTY OTHERS SERIOUSLY INJURED, WHEN TWO NIGERIAN
AIR FORCE PLANES RAIDED THE TOWN OF OWERRI JUST BEFORE THE WEEK-
END.

AT 1315 HRS. LT, THE PLANES SWOOPED ON THE TOWN, ROCKETING, AND
STRAFING CIVILIAN CONCENTRATIONS, OFFICE BLOCKS, BUSY HIGHWAYS,
AND RESIDENTIAL BUILDINGS. THE RAID LASTED FOR 30 MINUTES.

DESPITE GROUND FIRE BY BIAFRAN ANTI-AIRCRAFT CREWS, THE PLANES
MADE AT LEAST 12 RUNS OVER THE TOWN, COMING AS LOW AS 300 FT.

THIS WAS THE SECOND RAID ON THE TOWN OF OWERRI SINCE IT WAS
RECAPTURED FROM THE NIGERIANS. IN THE FIRST RAID ON JUNE 26
SEVERAL CIVILIANS WERE INJURED AND CARS SET ABLAZE. UNQUOTE

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NIGERIA **TELEGRAM**

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PAGE 01 GENEVA 02417 101722Z

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, CIAE 00, DODE 00, JPM 04, H 02, INR 07,
L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, AID 28, SR 01,
ORM 03, SCS 04, SCA 01, UPW 01, RSR 01, /152 W
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R 101440Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2110
INFO AMEMBASSY LAGOS
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STATE FOR U/CF

FOLLOWING IS MARKPRESS RELEASE DATED JULY 8. QUOTE. TITLE -
STEWART JEOPARDISES BIAFRAN RELIEF HOPES FOR POLITICAL ENDS.
"IT IS NOW QUITE CLEAR THAT THE BRITISH FOREIGN SECRETARY, MR.
MICHAEL STEWART IN COLLUSION WITH MR. ARIKPO, THE NIGERIAN
FOREIGN MINISTER, HAS ATTEMPTED TO MISLEAD THE BRITISH PARLIA-
MENT AND PEOPLE AND TO MAKE A DUPE OF PROFESSOR JAUQUES FREYMOND,
VICE-PRESIDENT OF THE ICRC, WHO VISITED LONDON LAST SUNDAY AT THE
INVITATION OF THE BRITISH GOVERNMENT," SAID A BIAFRAN GOVERNMENT
SPOKESMAN HERE TODAY.

"PROFESSOR FREYMOND COULD NOT POSSIBLY HAVE AGREED TO THE STATE-
MENT MR. STEWART MADE, TO THE EFFECT THAT THERE HAD BEEN
COMPLETE AGREEMENT BETWEEN BRITAIN, NIGERIA AND THE RED CROSS
ON THE RESUMPTION OF RELIEF FLIGHTS TO BIAFRA.

"MR. STEWART OBVIOUSLY COUNTED ON THE RED CROSS BEING UNWILLING
TO PREJUDICE THEIR NEUTRALITY BY DENYING HIS DELIBERATELY INAC-
CURATE STATEMENT. BUT HE WAS MISTAKEN. THE RED CROSS PRESIDENT,
MR. MARCEL NAVILLE HAS DENIED THAT AGREEMENT WAS REACHED, AND
HAS STRESSED THAT ANY AGREEMENT WHICH IS REACHED MUST BE ACCEP-
TABLE TO BOTH SIDES.

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THE SPOKESMAN ADDED: "MR. STEWART HAS PLACED THE RED CROSS IN AN IMPOSSIBLE POSITION. POLITICALLY INFORMED SOURCES I HAVE SPOKEN WITH HERE ARE STRONGLY SPECULATING WHETHER, AFTER THIS, MR. MAVILLE WILL BE ABLE TO MAKE HIS PLANNED TRIP TO LAGOS, WHICH MIGHT BE INTERPRETED AS BOWING TO MR. STEWART'S BLUFF. CERTAINLY, IN ANY EVENT, MR. STEWART'S CLUMSY MOVE HAS JEOPARDISED BIAFRA'S RELIEF HOPES FOR POLITICAL ENDS.

"OF COURSE THE BIAFRAN GOVERNMENT IS IN AN EQUALLY IMPOSSIBLE POSITION. WE ARE TOLD WE ARE THE ONLY OBSTACLE TO DAYLIGHT FLIGHTS. BUT AS THE RED CROSS HAS INDICATED, THERE IS NO AGREEMENT, AND NO DEFINITE PROPOSAL. SO WHAT, PRECISELY, ARE WE BEING ASKED TO AGREE TO?

"GENERAL OJUKWU - ALTHOUGH MR. STEWART SEEMS UNWILLING TO UNDERSTAND THIS - HAS REPEATEDLY EXPRESSED BIAFRA'S AGREEMENT TO DAYLIGHT FLIGHTS, AND TO RELIEF COMING IN ALONG THE CROSS RIVER, SUBJECT ONLY TO THE OBVIOUS PRECAUTION THAT NIGERIA WON'T BE ABLE TO TURN THESE TO MILITARY ADVANTAGE."

ASKED WHAT HE EXPECTED FROM THE FORTHCOMING HOUSE OF COMMONS DEBATE ON THE SITUATION (ON THURSDAY) THE SPOKESMAN SAID: "I HOPE THAT M.P.'S WILL ENQUIRE FURTHER INTO MR. STEWART'S STATEMENT, BUT ON THE PART OF THE GOVERNMENT I'M FRANKLY PESSIMISTIC. I EXPECT THEM TO BRING OUT ALL THE OLD DIVERSIONARY TACTICS - BLAMING EVERYTHING ON BIAFRA, PERHAPS EVEN SUGGESTING SOME NEW NIGERIAN-INSPIRED RELIEF ROUTE WHICH WILL AGAIN PROVE UNWORKABLE A SHORT TIME AFTERWARDS.

"SO FAR AS PARLIAMENT AND THE BRITISH PEOPLE ARE CONCERNED, THESE TIME-WASTING TACTICS ARE DEPLORABLE, BUT NOT NEARLY SO DEPLORABLE AS THE FACT THAT WHILE MR. WILSON AND MR. STEWART ARE PREVARICATING, BIAFRANS ARE STARVING TO DEATH".

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GENEVA - 2414
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PAGE 01 GENEVA 02414 101548Z

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, UPW 01, AID 28, SR 01, ORM 03, SCA 01,
SCS 04, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, NSAE 00, NSC 10,
P 04, RSC 01, SP 02, SS 20, USIA 12, RSR 01, 152 W
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R 101410Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2107
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON
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STATE FOR U/CF

SUBJECT: NIGERIAN RELIEF - JCA.

REF: 1) LONDON 5324; 2) LONDON 5347; 3) GENEVA 2388

1. CHENARD/JCA JUST PHONED: STACY, JOHNSON, MOLLERUP (ALL JCA) MET EITH YESTERDAY (JULY 9) OR TUESDAY FOR 90 MINUTES WITH FORSEC STEWART. LATTER WAS ANNOYED OVER ICRC STATEMENT DENYING UK PRESS REPORTS RE ARIKPO-FREYMOND AGREEMENT (REF 1). HOWEVER, FINALLY HAD TO CONCEDE THAT EVEN HIS OWN STATEMENT (WHICH CONSIDERABLY LOWER KEY THAN PRESS) AS GIVEN IN HANSARD (REF 2) OPEN TO CHALLENGE ON VARIOUS POINTS.

2. MAIN EMPHASIS JCA DELEGATION WAS ON PROPOSALS CONTAINED THEIR PRESS RELEASE (REF 2). STEWART WAS NON-COMMITTAL BUT PROVED EXCELLENT LISTENER AS REFLECTED 1-1/2 HOUR DURATION MEETING.

3. SUSSEQUENTLY JCA DELEGATION MET WITH VARIOUS PARLIAMENTARIANS AND PRESSED SAME RECOMMENDATIONS "IN PREPARATION FOR TODAY'S DEBATE IN COMMONS".

4. CHENARD REACTION TODAY'S LONDON TIMES (NOT YET AVAILABLE)

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PAGE 02 GENEVA 02414 101548Z

GENEVA) CARRIES ARTICLE SUPPOSEDLY CALLING FOR BROADENING UK
POSITION.

5. CHENARD REQUESTED CONFIDENTIAL TREATMENT OF STEWART MEETING.
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GENEVA) CARRIES ARTICLE SUPPOSEDLY CALLING FOR BROADENING UK
POSITION.

5. CHENARD REQUESTED CONFIDENTIAL TREATMENT OF STEWART MEETING.
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ACTION UCF 05

INFO: OCT 01, AF 12, IO 13, EUR 17, UPW 01, SR 01, ORM 03, SCS 04, SCA 04

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R 101747Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2113
INFO AMEMBASSY LAGOS

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STATE FOR U/CF

SUBJECT NIGERIAN RELIEF-ICRC/JCA

REFERENCE GENEVA 2405

UNDERSTAND NILIUS IS ARGENTINE CITIZEN OF BALTIC DESCENT WHO
RECENTLY JOINED WCC AS HEAD OF "POLITICAL DEPARTMENT". TUBBY

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ACTION UCF 05

INFO OCT 01, AF 12, IO 13, UPW 01, EUR 17, AID 28, SR 01, ORM 03, SCA 01,

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P 04, RSC 01, SP 02, SS 20, USIA 12, TRSY 11, RSR 01, 163 W
053986

R 101747Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC 2117
INFO AMEMBASSY LAGOS

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STATE FOR DEWEY U/CF AND AID/NIGERIAN DESK HELEN WILSON

SUBJECT: NIGERIA-LSM

1. ON RECEIPT \$1 MILLION ADVANCE ICRC ESTABLISHED SPECIAL
ACCOUNT FOR LSM OPERATION.

2. \$112,082.90 WERE DISBURSED IN MAY. TODAY A BILL FOR
\$69,735.50 WAS RECEIVED FROM JACKSONVILLE, FLORIDA AND CHECK
FOR THIS AMOUNT WILL GO OUT TODAY OR TOMORROW.

3. PARA 1 LESS AMOUNTS DETAILED IN PAR 2 LEAVES BALANCE OF
\$818,181.60 IN LSM ACCOUNT.

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NIGERIA **TELEGRAM**

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PAGE 01 GENEVA 02425 101916Z

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ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, UPW 01, USIE 00, CIAE 00, DODE 00, JPM 04

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NSCE 00, CCO 00, AID 28, RSR 01, 131 W

053958

P R 101747Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 2116
AMEMBASSY PARIS
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON
USMISSION USUN NEW YORK

LIMITED OFFICIAL USE GENEVA 2425

STATE FOR AMB. FERGUSON

SUBJECT: NIGERIAN RELIEF

1. A GERMAN SWISS PAPER CARRIED TODAY ABBREVIATED AFP DISPATCH FROM ULI REPORTING THAT BIAFRA MINISTER EKE IN RADIO SPEECH REJECTED SECY ROGERS PROPOSALS AND ATTACKED HIM SEVERELY FOR "UNREALISM" OF HIS PLAN.

2. WE HAVE NOT NOTICED THIS REPORT IN OTHER PAPERS OR ON UPI TICKER. IF DEPARTMENT HAS NOT RECEIVED TEXT SUGGEST PARIS MAY BE ABLE SUPPLY. IF DESIRED CAN PROBABLY OBTAIN DETAILS HERE FROM MARKPRESS. JCA HAS NOT REPEAT NOT HEARD OF EKE STATEMENT.

DECONTROL ON RECEIPT. TUBBY

GENEVA - 2425
1-10 69

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Authority VND 959/503
By MVA Date 10/5/05

75



POC 27-9 BIAFRA -
Department of State
NIGERIA **TELEGRAM**

CONFIDENTIAL 973

PAGE 01 GENEVA 02424 101905Z

44

ACTION UCF 05

INFO OCT 01, AF 12, EUR 17, IO 13, UPW 01, AID 28, SR 01, ORM 03, SCA 01,

SCS 04, SSO 00, NSCE 00, USIE 00, CIAE 00, DODE 00, JPM 04, H 02, INR 0

L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, RSR 01, 140 W
053873

P R 101747Z JUL 69
FM USMISSION GENEVA
TO SECSTATE WASHDC PRIORITY 2115
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON

C O N F I D E N T I A L GENEVA 2424

STATE FOR U/CF

SUBJECT: NIGERIA-JCA

1. JUST HEARD THAT SPARKS (OXFAM) PLAYED MAJOR ROLE IN
ARRANGING LONDON JCA MEETINGS. HE ALSO ARRANGED MEETING OF
DELEGATION WITH OPPOSITION LEADER LORD HOME.

2. JOHNSON RETURNED DIRECTLY TO CANADA. IMPRESSION CONVEYED BY
JCA THAT CANADIAN GOVERNMENT STUDYING POSSIBILITY MAKING SOME
MOVE IN CONNECTION BIAFRAN DEMAND FOR THIRD PARTY GUARANTEE(S).
TUBBY

GENEVA-2424
7-10 69

①

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11

0809

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By MMNARA Date 10/5/03

(11)



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POL 27-9 BIAFRA-NIGERIA

Department of State

TELEGRAM

110008

B

10 JUL 69 01 08z

DISTRIBUTION

ACTION: Amembassy Cotonou

SUBJ: RSM

STATE: _____

✓
George Thomas Jr., of Ambassador Ferguson's Staff
departing U.S. Saturday July 12, 1969 going via London
and Lagos to Cotonou, Dahomey ARR 6:00 P.M. Tuesday
July 15, 1969.

Request hotel accommodations HOTEL DE LA PLAGE,
Cotonou, Dahomey commencing Tuesday July 15, 1969.

113698

ROGERS

(2)

DRAFTED BY: U/CF: GThomas, Jr. <i>Gth</i>	DRAFTING DATE 7/9/69	TEL. EXT. 8784	APPROVED BY: U/CF: CCFerguson, Jr. <i>CCF</i>
CLEARANCES:			

UNCLASSIFIED

Classification

FORM DS-322
4-68

0810

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Authority VND 959/503
By MNARA Date 10/5/05

(11)



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Classification

POL 27-9 BIAFRA-NIGERIA

110303

Department of State
TELEGRAM

60
B

10 JUL 69 22 25Z

DISTRIBUTION

ACTION: Amembassy COTONOU

INFO: US Mission GENEVA

STATE _____

SUBJECT: ICRC C-97 Spare Parts

REF: Cotonou 612 — POL 27-9 BIAFRA-NIGERIA
AK SDC S LFD 1155

Items reftel as well as parts list prepared by
Anderson referred to USAF. USAF asks that all requests
be funnelled through Riemondy-Herzog channel which has
been used effectively for similar requests in the past.

END.

'ROGERS'

114333

(2)

DRAFTED BY: U/CF:AE Dewey	DRAFTING DATE 7/9/69	TEL. EXT. 8835	APPROVED BY: U/CF:SS [Signature]
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CLEARANCES:

DOD:ISA - Col. Hamilton (by phone)
AFR/CWA - Mr. North

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FORM DS-322
4-68

0811

DECLASSIFIED
Authority VND 954503
By MN/ARA Date 10/5/03

0812

DECLASSIFIED
Authority VND 959503
By MN NARA Date 10/5/05

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INDICATE:
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Classification

Department of State

TELEGRAM

POL-27-9 BIAFRA-NIGERIA

114299

47

DISTRIBUTION

ACTION: Amembassy LAGOS

PRIORITY

10 JUL 69 22 17Z

STATE: _____

TO: JOHN BOGDANOVIC

SUBJ: RSM

REF: State 113697

114299

Request you meet George Thomas Jr., upon arrival
 Lagos from London on Nigerian Airways WT 933Y at 8:10
 A.M. Monday July 14, 1969.

[ROGERS]

(1)

PRIORITY

DRAFTED BY: U/CF: GThomas Jr. <i>gtr</i>	DRAFTING DATE 7/10/69	TEL. EXT. 8784	APPROVED BY: U/CF: SShott <i>SS</i>
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CLEARANCES:

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FORM DS-322
 4-68

0813

DECLASSIFIED
 Authority VMD959503
 By MNARA Date 10/5/00

W

POL 27-9 BIAFRA-NIGERIA

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
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UNCLASSIFIED

Classification

113007
B
10 JUL 69 01 05z
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Origin
Info

ACTION: Amembassy LAGOS

SUBJ: RSM

STATE _____

George Thomas Jr. of Ambassador Ferguson's staff
departing U.S. Saturday July 12, 1969 going via London
to Lagos, Nigeria ARR 8:00 A.M., Monday July 14, 1969.

Request hotel accommodations IKOYI HOTEL, Lagos,
Nigeria commencing Monday July 14, 1969. Present plans
call for just overnight stay Lagos.

ROGERS

1

Drafted by:
U/CF:
Clearances:

GThomas, Jr. 7/9/69

Tel. Ext.
8784

Telegraphic transmission and
classification approved by:

U/CF: CCFerguson, Jr.

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FORM
8-65 DS-322

0814

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Authority VND 954503
By MWA Date 10/5/03

46 POL 27-9 BIAFRA NIGERIA

OUTGOING TELEGRAM Department of State

INDICATE: ☐ COLLECT
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CONFIDENTIAL

Classification

XR AGR

XR SOC

15 BIAFRA
10 BIAFRA

Origin

ACTION: Amembassy WELLINGTON

Info:

STATE

SUBJECT: Biafra Food Needs

REF: Wellington 1163

1. Following text of classified report dated July 7 on Biafra food situation should supply background material requested reftel. We consider this report excellent summary current situation. BEGIN TEXT: 1) Since 10 June 1969 night air deliveries of relief food to Biafra by the International Committee of the Red Cross and the Joint Church Aid have virtually ceased as the result of air attacks by the Federal Military Government. Information on Biafra's food supply is scanty, but because domestic food production probably will supply the population's caloric needs it seems unlikely that the predicted wave of mass deaths will occur during the next 2-3 weeks. Beyond this we are uncertain because useful data on the critical protein supply is almost wholly lacking and it was a protein shortage that led to large scale dying in the fall of 1968 especially

3

Drafted by:

U/CF:AFitzcharles

4529

Telegraphic transmission and classification approved by:

U/CF - Arthur G. Dewey

Clearances:

AFW:RWach (subs.)

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FORM 8-65 DS-322

0815

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Authority: VN12954503
By: MNARA Date: 10/5/05

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Origin

ACTION: PAGE 2 - TO WELLINGTON

Info:

among young children and the aged.

2) In the three-months before relief flights were suspended in early June, the emergency food programs was decisive in preventing widespread starvation in Biafran controlled areas. This was the normal hungry season--March through June--when domestic food supplies normally fall off sharply. The relief agencies during the period reportedly were providing food to an estimated 1.5 million persons daily and average food relief shipments were running at least 175 tons per day. These shipments probably accounted for some one-fourth to one-third of the caloric intake of those being fed and a much higher proportion of the protein intake. Many of these persons otherwise undoubtedly would have suffered even greater nutritional deficiencies and many would have died.

3) The lack of protein-rich foods remains the critical element in the Biafran food situation. Before the war the area now

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8-65

0816

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By MVA Date 10/5/03

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Origin ACTION: PAGE 3 - TO WELLINGTON

Info:

comprising Biafra was nearly self-sufficient in total calories. However, some 80 percent of protein requirements came from other regions of Nigeria and from foreign imports. Protein deficiency and malnutrition, especially among children, were common in eastern Nigeria, and malnutrition bordering on starvation frequently occurred during the traditional hungry season--the pre-harvest months which end in July. Food relief shipments--high-protein dietary supplements including stockfish, dried beans, rice, corn, salt, CSM (corn-soybean mixture), and milk--by the ICRC and JCS have helped minimize malnutrition in the past 6 months and death by starvation has declined far below the levels of September, October, and November 1968. Protein deficiency, however, is still widespread.

4) This year's harvest will almost certainly be the best since the outbreak of war. Planting for this harvest was carried out after the last influx of refugees and the mass starvation in the fall of 1968. The Ibos, well-known for their

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Telegraphic transmission and

classification approved by:

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By MW NARA Date 10/5/03

OUTGOING TELEGRAM Department of State

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Origin
Info:

ACTION: PAGE 4 - TO WELLINGTON

ingenuity, experience, and skills, reportedly responded vigorously to this critical situation. For example, a "land army" campaign was launched to increase the area under maize, cassava, yams, and cocoyams (the leaves of which are rich in protein) and the population was exhorted to plant every available foot of ground in food crops.

5) The food supply should be adequate in terms of caloric content even without relief shipments, at least through the end of the summer. The fresh (undried) maize harvest started in May with the beginning of the rainy season; the harvesting of peanuts (a protein food) began in June and will continue during July; and the harvest of dried maize and early planted yams begins in early July. The main yam harvest starts in early August and continues until November. Cassava planted in December and later can be harvested in July and during the following months.

6) With the cessation of relief flights the shortage of

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By: MVA Date: 10/5/03

OUTGOING TELEGRAM Department of State

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Origin
Info:

ACTION: PAGE 5 - TO WELLINGTON

protein foods will become acute. Although the per capita availability of indigenous foods is expected to reach normal pre-war levels during the harvest months beginning about now, the lack of imported protein foods will increase malnutrition and kwashiorkor particularly among the children, the sick and the aged. The death rate in these groups is certain to increase and probably markedly. END TEXT.

END

ROGERS

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0819

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POL 27-9 BIAFRA-NIGERIA

Department of State

TELEGRAM

113306

AB

INDICATE:
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☐ CHARGE TO

10 JUL 69 01 04Z

DISTRIBUTION

ACTION: Amembassy LAGOS

IMMEDIATE

7

INFO: GENEVA

FROM: SecState

LIMDIS

REF: Geneva 2387

Ferguson for relay to Naville

1. Concerning status of negotiations USG has transmitted four points of SecState press conference to Biafrans. No answer to date. Expect Biafrans lying low and in no hurry to reply.

2. Concerning "personal and secret" message to Naville on Tuesday 24 June:

Yes you can count on it.

ROGERS

END.

113696

DRAFTED BY:

U/CF: RDavidson

RD

DRAFTING DATE
7/9/69

TEL. EXT.
4529

APPROVED BY
U/CF: ADeWey

CLEARANCES:

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FORM 4-68 DS-322

0820

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Authority VNP 954503
By MWA Date 10/5/03

66



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

CONFIDENTIAL 916

PAGE 01 LAGOS 06257 101849Z

43
ACTION SS 70

INFO OCT 01, CIAE 00,SSD 00,7071 W

053664

P R 101736Z JUL 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC PRIORITY 7725
INFO USMISSION GENEVA

C O N F I D E N T I A L LAGOS 6257

LIMDIS

SUBJ: FERGUSON MESSAGE TO NAVILLE

REF : STATE'S 113696

MESSAGE REFTEL DELIVERED TODAY.
MATHEWS

Handwritten:
Lagos 6257
7-10-69

①

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0821

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Authority VND959503
By MNARA Date 10/5/05

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1969 JUL 10 PM 4 32

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S/S-O 1
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Digest
Task Force

Principals and "S" Area

ES
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S/CPR
S/FW
S/GOV
S/IL
S/P
S/PM
S/R
U/CF X
U/PW
J/PM
J/WP

Geographic

AF 5
ARA 9
EA 11
EUR 10
NEA 8

Functional

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INR 6
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OPR
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SCI

Other

WH 10
VP
DOD
CIA P
USIA 4
PC

Other

ACDA 5
AID/EXSEC 3
AA/AFR 2
AA/VN 2
AA/EA 3
AA/NESA 2
TRSY 6
FRB
EXIM
BOB
CEA
COM 2
STR
TAR
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AEC 3
NASA
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2/10/69

0822

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By MW NARA Date 10/5/05



POL 27-9 BIAFRA - NIGERIA
Department of State **TELEGRAM**

VN AV 12-2 TANZAN

VN AV 12 SWIE
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PAGE 01 STOCKH 01958 101653Z

53

ACTION AF 18

INFO OCT 01, EUR 17, CIAE 00, DODE 00, JPM 04, H 02, INR 07, L 03, (S) 01

NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 12, SR 01, ORM 03, SCS 01

SCA 01, UCF 05, UPW 01, AID 28, ACDA 16, E 15, IO 13, (S) 01, (S) 01
052764

R 101522Z JUL 69
FM AMEMBASSY STOCKHOLM
TO AMEMBASSY DAR ES SALAAM
INFO AMEMBASSY LAGOS
AMEMBASSY LONDON
AMEMBASSY PARIS
AMEMBASSY ROME
SECSTATE WASHDC 3863

LIMITED OFFICIAL USE STOCKHOLM 1958

SUBJECT: ALLEGED TANZANIAN INVOLVEMENT WITH SWEDISH
AIRCRAFT FOR BIAFRA

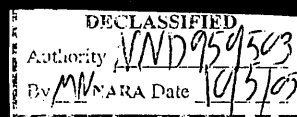
REF: DAR ES SALAAM 1976

1. SPECULATION REGARDING POSSIBLE TANZANIAN INVOLVEMENT IN
COUNT VON ROSEN'S BIAFRA AIR FORCE OPERATION AROSE AS RESULT OF
ARTICLE APPEARING IN LIBERAL DAGENS NYHETER JUNE 28. ARTICLE
DEALT WITH DECISION BY MALMO'S CHIEF PROSECUTOR TO DROP CHARGES
AGAINST VON ROSEN AND SWEDISH AIRCRAFT FIRM MALMO FLYGINDUSTRI
(MFI) OF ILLEGALLY EXPORTING WAR MATERIAL. BASIS FOR DECISION
ARTICLE STATED, WAS THAT PLANES WERE UNARMED WHEN THEY LEFT SWEDEN.
TANZANIA CAME INTO PICTURE BECAUSE DAGENS NYHETER STORY, OBVIOUSLY
BASED ON MALMO PROSECUTOR'S REPORT, CONTAINED STATEMENT THAT VON
ROSEN AND MFI DIRECTOR RUDOLF ABELIN HAD FLOWN TO DAR ES SALAAM
EARLY IN 1969 TO DISCUSS PURCHASE OF FIVE MFI AIRCRAFT FOR A
"TANZANIAN FLYING SCHOOL."

2. LINKING OF TANZANIA WITH ACTIVITIES OF VON ROSEN AND MFI
LED TO PRESS CONFERENCE IN STOCKHOLM JULY 3 AT WHICH TANZANIAN
AMBASSADOR MICHAEL LUKUMBUZYA CATEGORICALLY DENIED ANY INVOLVEMENT

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23

0823





Department of State **TELEGRAM**

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PAGE 02. STOCKH 01958 101653Z

OF TANZANIAN GOVERNMENT IN COVERT PROCUREMENT OF 100 AIRCRAFT FOR BIAFRA. LUKUMBUZYA STATED INTER ALIA THAT "WE ARE IN NO WAY INVOLVED IN THIS AFFAIR. IN VIEW OF THE SITUATION IN BIAFRA, TANZANIA WOULD NEVER DO ANYTHING WHICH COULD BE TAKEN TO MEAN THAT WE WERE ACTING BEHIND THE BACK OF THE SWEDISH GOVERNMENT." HE ALSO SAID HE HAD CALLED ON FONMIN NILSSON THE SAME DAY TO REGISTER PROTEST AGAINST REFERENCES TO TANZANIA IN MALMO PROSECUTOR'S REPORT WHICH HE SAID HAD "SULLIED" TANZANIA'S "GOOD NAME."

3. AT HIS PRESS CONFERENCE, LUKUMBUZYA SAID THAT "TANZANIAN FLYING SCHOOL" HAD NOTHING IN FACT TO DO WITH VON ROSEN-ABELIN VISIT TO DAR ES SALAAM. HE CONCEDED VISIT WAS UNDERTAKEN FOR EXPRESS PURPOSE OF REQUESTING PARTICIPATION OF TANZANIAN GOVERNMENT IN SURREPTITIOUSLY SUPPLYING MFI PLANES TO BIAFRA, BUT CLAIMED THAT HIS GOVERNMENT HAD REFUSED TO BECOME INVOLVED. INASMUCH AS VON ROSEN'S PROPOSAL HAD BEEN REJECTED, LUKUMBUZYA SAID, TANZANIAN GOVERNMENT HAD NOT CONSIDERED IT NECESSARY AT TIME TO INFORM SWEDISH GOVERNMENT OF VON ROSEN-ABELIN APPROACH.

4. CONSERVATIVE SVENSKA DAGBLADET REPORTED JULY 4 THAT MALMO PROSECUTOR MAY HAVE FURTHER QUESTIONS TO PUT TO VON ROSEN AND ABELIN IN LIGHT OF TANZANIAN AMBASSADOR'S STATEMENTS.

EXEMPT. CAMERON

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0824

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By	MW NARA
Date	10/5/05

46



PL 27-9 BIAFRA-NIGERIA
Department of State

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PAGE 01 TANANA 00505 101757Z

46
ACTION AF 18

INFO OCT 01, AID 28, UCF 05, UPW 01, SCS 04, SCA 01, CIAE 00, DODE 00, JPM 04,
H 02, INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, USIA 02,

RSR 01, 124 W

053297

R 101345Z JUL 69
FM AMEMBASSY TANANARIVE
TO USMISSION GENEVA
INFO SECSTATE WASHDC 2137
AMEMBASSY LAGOS

LIMITED OFFICIAL USE TANANARIVE 505

JOINT EMBASSY/AID MESSAGE

SUBJECT: NIGERIA RELIEF

REF: STATE 45697; GENEVA 994

1. FOREIGN MINISTRY HAS BEEN ADVISED OF FAILURE MADAGASCAR
RED CROSS TO ANSWER ICRC LETTER OF FEBRUARY 4TH.

2. MOFA AWARE OF MALAGASY OFFER OF ONE MILLION MALAGASY
FRANCS AND HAS PROMISED TO LET EMBASSY KNOW WHAT HAPPENED. KING

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Authority VMD 959503
By MVA Date 10/5/05



POL 27-9 BIAFRA-NIGERIA
Department of State **TELEGRAM**

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PAGE 01 LAGOS 06226 010117Z

45
ACTION SS 70

INFO OCT 01/071 W

050835

R 100925Z JUL 69
FM AMEMBASSY LAGOS
TO SECSTATE WASHDC 7706

LIMITED OFFICIAL USE LAGOS 6226

FOR U/CF AND AFR/CWA

LIMDIS

SUBJECT: NIGERIAN RELIEF & REHAB: COORDINATION ON SURPLUS

REF: (A) STATE 016008, (B) STATE 095199, (C) STATE 111008
(D) LAGOS 5744, (E) GENEVA 2215

1. REF. A STATING 78 WATER TANKS WERE AVAILABLE GAVE NO INDICATION ANY FINANCIAL OUTLAY REQUIRED BY AID OTHER THAN FOR TRANSPORTATION. OMO-BARE INFORMED AVAILABILITY TANKS DURING LAST U/CF VISIT. IN VIEW SIZE AND WEIGHT, WE PROCEEDED CAUTIOUSLY AND REQUESTED RESERVATION ONLY SIX TANKS. REF. B SAID SIX HAD BEEN FROZEN. MEANWHILE, OMO-BARE CIRCULARIZED OFFER TO STATES TO ENSURE TANKS WOULD BE USED FOR SPECIFIC PURPOSES IN SPECIFIC LOCATIONS. PUBLIC WORKS COMMISSIONER OF RIVERS STATE HAS ALREADY SAID HE WANTS AT LEAST TWO.

2. SUBSEQUENTLY, REF. C ADVISED THAT "TANKS REPORTED AVAILABLE EARLIER NEVER EXISTED AS EXCESS" AND THAT AID WOULD HAVE TO PAY SALE PRICE OF \$4,000 EACH, IN ADDITION TO TRANSPORTATION AND OTHER COSTS. THIS IS TOTALLY DIFFERENT STORY. AID HAS NO FUNDS AVAILABLE AT PRESENT FOR SUCH PURCHASES. ALTHOUGH LATER MAY BE WORTHWHILE DEVELOP SUCH A PROJECT FROM FY 1970 FUNDS, WE CANNOT NOW DELIVER ON PROMISES MADE TO FMG.

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PAGE 02 LAGOS 06226 010117Z

3. IN ADDITION, OMO-BARE WAS TOLD BY U/CF THAT LCM'S WERE AVAILABLE FOR USE AS FLOATING DISPENSARIES AND FOR FOOD DELIVERIES. OMO-BARE WAS ENTHUSIASTIC ABOUT PROSPECT AND MENTIONED TO OFFICIALS OF BOTH RIVERS AND SOUTH EASTERN STATES. IN SUBSEQUENT PHONE CONVERSATION ON JUNE 24 BETWEEN DEWEY AND WOOD, WE WERE ADVISED THAT LCM'S PLUS CERTAIN OTHER SURPLUS PROPERTY WOULD BE ON SHIP LEAVING LATE JUNE. REF. D SENT THAT AFTERNOON INDICATED WE WOULD BE PLEASED HAVE ITEMS PROVIDED ONLY COST TO AID WAS TRANSPORTATION EXPENSE.

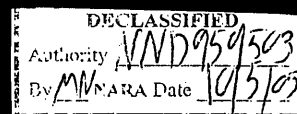
4. WE NOW ADVISED BY BEVERLY CARL THAT OOD WAS STATED LCM'S ARE IN FACT NOT "EXCESS PROPERTY". MOREOVER, UNDERSTAND SHIPPING FOR FOUR LCM'S WOULD AMOUNT TO \$64,000 AND RECONDITIONING \$36,000 OR \$100,000 TOTAL NOT INCLUDING ANY POSSIBLE ACQUISITION COSTS. MISSION HAS NO FUNDS AVAILABLE NOW FOR SUCH PROPOSE.

5. TRANSFERRING LCM'S TO NATIONAL REHAB COMMISSION UNDER SECTION 607 OF FOREIGN ASSISTANCE ACT WOULD REQUIRE FMG TO PAY FOR THEM. OBVIOUSLY THIS DIFFICULT TO REQUEST IN LIGHT OF PRIOR CONVERSATIONS.

6. HAVE SINCE LEARNED (SEE REFTTEL E) SMALL CRAFT FOR DISPENSARY USE MAY BE AVAILABLE TO RIVERS STATE THROUGH PROJECT TO BE FINANCED BY LUTHERAN WORLD FEDERATION OF GENEVA NO PROBABLY NO NEED FOR LCM'S FOR THIS PURPOSE. BUT TO PREVENT FUTURE EMBARRASSMENT URGE EXTREME CARE BE TAKEN TO AVOID OFFERS OR PROMISES TO HOST COUNTRY OFFICIALS WITHOUT THOROUGH PRIOR INVESTIGATION AS TO (1) AVAILABILITY OF PROPERTY; (2) FULL DETAILS ON COST; (3) MEANS BY WHICH OBTAIN TITLE TO PROPERTY; (4) PROPOSED UTILIZATION.
DECON 7-9-70 MAYHEWS

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0827



L I M D I S
I N C O M I N G

TOP SECRET

POST 14605
SERIAL 6226

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(Time Received)

03 JUL 10 11 09

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S/S-O 1
S/S-Screener 3
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S/S-CMS
S/S-O DIR
MilRep
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Task Force

Principals and
"S" Area

ES
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USC

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S/FW
S/GOV
S/IL
S/P
S/PM
S/R
U/CF X
U/PW
J/PM
J/WP

Geographic

AF 5
ARA 9
EA 11
EUR 10
NEA 8

Functional

CU
E 2
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INR 6
IO 4
L 2
O 3
OPR
OC
SY
WLG
P
SCA
VO
SCS
SCI

Other

WH 10
VP
DOD
CIA
USIA 4
PC

Other

ACDA 5
AID/EXSEC 3
AA/AFR 2
AA/VN 2
AA/EA 3
AA/NESA 2

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ACTION AF 18

INFO OCT 01, EUR 17, NEA 13, IO 13, UCF 05, CIAE 00, DODE 00, JPM 04, H 02,

INR 07, L 03, NSAE 00, NSC 10, P 04, RSC 01, SP 02, SS 20, UPW 01,

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INFO AMEMBASSY ACCRA UNN
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AMEMBASSY BRUSSELS
AMEMBASSY COTONOU
AMEMBASSY LONDON
AMEMBASSY MONROVIA UNN
AMEMBASSY NIAMEY UNN
AMEMBASSY PARIS
AMEMBASSY STOCKHOLM
AMEMBASSY TEL AVIV
AMEMBASSY YAOUNDE UNN
USMISSION GENEVA
USMISSION USUN NEW YORK
USIA WASHDC

UNCLAS LAGOS 6249

SUBJECT: NIGERIAN PRESS ROUND-UP JULY 10

1. ALMOST ALL PAPERS REPORT THAT AFTER CHANGES OF SCHEDULE, ICRC PRES. NAVILLE ARRIVING LAGOS THIS MORNING FOR TALKS ON RELIEF WITH FMG. NIGERIAN AMB TO SWITZERLAND SULE KOLO SAID IN AIRPORT INTERVIEW THAT NAVILLE HAS "DISOWNED STATEMENTS CREDITED TO HIM THAT HE HAD LEVELLED CHARGES AGAINST FMG AT JULY 1 PRESS CONFERENCE". KOLO SAID NAVILLE STATED ICRC HAD NEVER DENIED FMG'S RIGHT TO ENTRUST COORDINATION OF RELIEF TO NATIONAL REHABCOMMISSION AND TRANSFER WAS BEING WORKED OUT BETWEEN THEM. FURTHER SAID RIGHT OF EVERY COUNTRY TO ENSURE ITS OWN DEFENSE NEVER CONTESTED AND ICRC HAS NEVER CLAIMED TO HAVE ANY OTHER

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MANDATE THAN TO ACT AS TRUSTEE TO DELIVER RELIEF ITEMS DONATED BY FOREIGN COUNTRIES AND TO PROVIDE FOR THEIR STORAGE AND DISTRIBUTION--WORK WHICH WAS ALWAYS CARRIED OUT IN CLOSE COOPERATION WITH THE NIGERIAN RC. TRIBUNE REPRINTS TEXT OF NEWSTALK WHICH ATTACKS ICRC FOR NOT ACCEPTING FMG'S NEW RELIEF POLICIES AND SIGNING COMMUNIQUE WITH OTHER AGENCIES. SKETCH EDITORIAL TITLED "MUST ICRC FORCE ITS HELP ON US?" ATTACKS ICRC AND NAVILLE HIMSELF FOR DISRESPECT OF NIGERIAN SOVEREIGNTY. CALLS ON FMG TO RECOGNIZE IN NEGOTIATIONS WITH NAVILLE THAT HE IS WATCHING OUT FOR ICRC INTERESTS NOT NIGERIA'S. STATES THAT FMG HAS MADE MAJOR CONCESSION BY AGREEING TO ALLOW NEUTRAL OBSERVERS TO INSPECT RELIEF CARGOES IN NIGERIA WHICH IS "ONE SHORT STEP TO OUR AGREEING THAT BASE OF OPERATIONS COULD BE SHIFTED FROM LAGOS TO SAO TOME, FERNANDO PO, ETC.--WHICH GOD FORBID!" URGES FMG TO REFUSE TO YIELD TO PRESSURE AND TREAT ICRC REPS AS FOES NOT FRIENDS IN NEGOTIATIONS.

2. TIMES, POST AND OBSERVER REPORT ARIKPO STATEMENTS IN BRUSSELS "LAMBASTING SWEDEN'S DO-NOTHING ATTITUDE IN VON ROSEN CASE". REPORTEDLY SAID THAT IF VON ROSEN HAD SHOT DOWN SWEDISH CITIZEN IN COLD BLOOD HE WOULD HAVE BEEN TRIED FOR MURDER AND YET GOS TOLD FMG THAT UNDER SWEDISH LAW VON ROSEN HAD COMMITTED NO CRIME. ALSO EXPRESSED NIGERIA'S OPPOSITION TO ANY ATTEMPT TO PLACE NIGERIAN CRISIS ON UNGA AGENDA.

3. OBSERVER EDITORIAL EXPRESSES APPRECIATION TO BRITISH PM AND FOREIGN SEC STEWART FOR "CLEAR, FORTHRIGHT AND BOVE ALL FORCEFUL MANNER IN WHICH TWO MEN PRESENTED NIGERIA'S CASE TO THEIR COUNTRY AND TO WORLD...MR. STEWART'S STATEMENT IN PARTICULAR...IS ALSO OUTRIGHT REFUTATION OF AT LEAST PART OF OBSERVATIONS ON NIGERIAN SITUATION MADE LAST WEEK BY UNITED STATES SECRETARY OF STATES WILLIAM ROGERS". REVIEWS POINTS MADE IN STEWART'S SPEECH TO PARLIAMENT AND ON TV AND SAYS "IF THERE ARE STILL PEOPLE AND NATIONS WHO CANNOT SUBSCRIBE TO MR. STEWART'S CREDO THEY MUST BE EITHER VERY STUPID OR ANTAGONISTIC TO HOPES AND ASPIRATIONS OF NIGERIANS AND FOR THAT MATTER OF ALL AFRICANS".

4. TIMES REPORTS THAT ISRAELI FORMIN EBAN TOLD ISRAELI PARLIAMENT YESTERDAY "ISRAEL WOULD TAKE PART IN ANY

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INTERNATIONAL EFFORT TO ALLEVIATE SUFFERING AND WOULD
STEP UP AID IT WAS NOW GIVING TO BIAFRA". MATHEWS

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